# DURHAM DEVELOPMENT CODE

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#### INTRODUCTION: HOW TO USE THIS CODE

This Code is arranged by chapters that each address a single, general topic and sections that address the subcategories of that topic so as to avoid repetition to the extent possible.

Chapter 1 first describes those activities regulated by this Code and the structure to administer those regulations.

Chapter 2 describes the various zoning districts that are part of the City's comprehensive land use plan and the uses allowed outright and with conditions in those zoning districts. A person evaluating sites for a particular use of land should be able to limit the choice of sites using this chapter.

Chapter 3 sets out the site and design standards for new development in the various zoning districts. The City reviews applications for certain land uses and certain features of land divisions according to these standards. Placing all site design and dimensional standards in one chapter also allows for comparisons across different zoning districts for when the City considers an application for a rezoning or an adjustment or variance.

Chapter 4 describes how one applies for certain uses of property for which the City's approval is required, namely, all planned developments and all other new development in all zoning districts except detached single dwellings and standard multidwelling residences in the SDR and MDR districts. In some cases, compliance with the site and design standards of Chapter 3 requires only ministerial review when the property owner applies for an earthwork or a building permit without need for a land use

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application and approval. Chapter 4 also addresses the special topics of conditional uses and rezones. In both those cases, the City may require an applicant to furnish additional submittals for the City to decide if the application meets the criteria for approval.

Chapter 5 sets out requirements for preserving trees on all property within the City both in the course of new development and when the property owner seeks to remove trees on an already developed site. These provisions may require an applicant for a land use or land division to submit additional evidence by which the City may decide on appropriate conditions for tree preservation or replacement.

Chapter 6 sets out sign regulations for all zoning districts, applicable both to new development and an already developed site. Chapter 6 describes when signage is allowed with or without an application and the process by which the City will review and decide the application.

Chapter 7 describes a number of unique uses of land that by their nature require additional review and include special criteria for approval. Chapter 7 also provides for the cases in which the City may allow a property owner to transfer density from a portion of the site to another in consideration for natural resources preservation.

Chapter 8 sets out the standards for the City's review of land divisions, from property line adjustments to tentative plans for subdivisions. An expedited land division involves an exclusive statutory process for review and approval and this Code simply defers to the statutory provisions. Final plat approval for a partition and subdivision is not a land use decision under state law, thus this Chapter describes only the ministerial

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process by which the City reviews a proposed final plat and grants final approval.

Chapter 9 sets out at length the four levels of process by which the City reviews and decides applications for various land uses and land divisions and amendments to the Code and the zoning map, including rezones. Chapter 9 first describes what is required for an application to be deemed complete. It then describes the notice of application and notice of decision required for each level of review and the contents of that notice. The statutory requirements for a Type 3 or quasi-judicial process, for which the Planning Commission conducts a public hearing, are replicated in this Chapter. Chapter 9 then describes the process by which the City Council hears and decides appeals from Type 1, 2 and 3 decisions by the City Administrator and Planning Commission, including provisions for notice of appeal. This Chapter then describes the Type 4 or legislative decision-making process.

Chapter 10 describes the standards and criteria by which the City may allow either a minor adjustment to the dimensional standards of Chapter 3 (site and design standards) and Chapter 8 (land divisions) or a major variance to those standards or to permitted land uses or both. Chapter 10 also describes the legal status of nonconforming uses and the circumstances in which those uses may be modified or may be restored after destruction.

Chapter 11 sets out when various land use and land division permits or approvals expire, the process to obtain a limited extension of time to vest in the permit or approval, and the standards by which the City will determine if an approval is "vested." The Chapter then sets out the various means by which the City may enforce

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the Code generally and the conditions of permits and approvals in particular.

Chapter 12 last sets out a limited number of words and phrases that have meanings unique to this Code. All other words have ordinary meanings obtained by reference to standard dictionaries.

# **1. PURPOSE, SCOPE AND ADMINISTRATION**

**1.1 Purpose**. The City Council adopts the City of Durham Development Code (hereafter "this Code") under authority of Oregon law and the City Charter. This Code supersedes the provisions of the "Durham Comprehensive Land Use Code" of 1995 as to all buildings, structures, land uses and land development over which the City has jurisdiction under federal and state law and the city charter and that commences on and after the effective date of this Code.

**1.1.1** This Code implements the Durham Comprehensive Land Use Plan. The City Council deems these land use and land development regulations to be consistent with the goals, objectives, policies and strategies of that Plan. Compliance with all applicable provisions of this Code shall constitute compliance with that Plan except where this Code expressly lists one or more Plan policies or objectives or both as criteria for approval of a land use or land division or both.

**1.2 Scope**. No person shall use or develop property or divide land except as allowed by this Code.

**1.2.1** Land development and land uses approved or allowed under previous versions of this Code or that existed prior to enactment of such versions may continue but shall have the status of pre-existing non-conforming uses. Any such development or use may be modified only as allowed by this Code.

**1.3** Administration. The City Administrator-Recorder shall enforce this Code and decide any matter that is subject to this Code except where this Code provides for a decision by another public entity or provides for a decision to be made by the Planning Commission or the City Council.

**1.3.1** Subtitles and section headings used in this Code are for the convenience of the reader and shall not be deemed to restrict or otherwise affect the meaning or application of any substantive provision.

**1.3.2** The City may employ an attorney, engineer, planner and any other professional as the City deems necessary or desirable to assist in deciding any matter that is subject to this Code and may charge the reasonable costs of such professional assistance to the applicant for a land use or a land division.

**1.4 Planning Commission**. The Durham Planning Commission is continued as the planning agency for the City of Durham as authorized by ORS 227.020. The Planning Commission shall have such duties as are set out in this Code and as the City Council may delegate to the Commission from time to time.

**1.4.1** The Commission shall consist of seven members appointed by and who shall serve at the pleasure of the City Council. The positions on the Commission at the date of enactment of this Code shall be reduced by attrition as vacancies occur until seven

positions remain. A simple majority of the number of filled positions at any one time, or three persons, whichever is greater, shall constitute a quorum. Each position on the Commission shall have a nominal term of four years. There shall be no limit on the number of terms a person may serve on the Commission.

**1.4.2** The City Council shall attempt to limit the number of positions occupied in the same profession in appointing new members of the Commission as per ORS 227.030.

**1.4.3** The Commission shall adopt and maintain bylaws for the election of officers, for rules of order and for declaring positions on the Commission to be vacant for which the City Council shall appoint a replacement person.

**1.4.4** All proceedings of the Commission shall be deemed and conducted as public meetings and its records shall be deemed public records under state law. All members of the Commission shall be subject to the ethical standards for public officials under state law. At the start of any public hearing before the Commission the Chair shall require each Commission member then present to disclose any financial- and other conflicts of interest as those conflicts are defined by state law.

**1.4.5** There are four types of procedures for review and decision of land use and land development applications by the City Administrator, the Commission and the City Council as are set forth in this Code.

**1.5 Precedence**. Uses allowed by this Code shall not be deemed to supersede or cloud the title to real property interests such as private rights of way and other easements and private conditions, covenants and restrictions on use of property.

**1.6 Provisions Severable.** A final decision by a court with jurisdiction that any provision of this Code is void or unenforceable shall not affect the validity of any other provision to the extent that the remaining provisions do not depend on the provision(s) deemed void or unenforceable.

# 2 ZONING DISTRICTS

2.1 Introduction. This chapter establishes residential, office, industrial and open space zoning districts that divide the City into areas where various land uses are allowed so as to implement the Comprehensive Land Use Plan. Uses allowed in a zoning district have common functional or physical characteristics and are categorized according to the primary use. The chapters that follow then describe the site and design regulations that apply to the categories of uses allowed in each zoning district and the standards and criteria by which applications for land uses are reviewed and decided.

**2.2 Zoning Map**. The Zoning Map appended to this Code is a graphical depiction of the general location of the City's zoning districts.

2.2.1 Zone Boundary. The boundary between different zoning districts on the map is:

2.2.1.1 The centerline of the street when the district boundary aligns with a street;2.2.1.2 The lot line when the district boundary aligns with an approximate boundary of an existing lot.

**2.3** A use permitted outright in a zoning district is compatible with the other uses intended for that district and therefore requires only ministerial review for conformance to the site requirements of this Code prior to issuance of site work or building or similar other permits for that use.

**2.3.1** Property may have more than one allowable use and may have such accessory uses as are customary and reasonable for the allowable uses in the respective zoning district.

**2.4** A use permitted as conditional in a zoning district, including a proposed change from one such use to another or a major modification of an existing conditional use, requires a public hearing to consider whether conditions of approval are necessary to make the use compatible with other uses existing or allowed in that zoning district. A conditional use and a major modification of an already-approved conditional use shall be reviewed by a Type 3 process.

**2.5** Overlay zoning districts require additional use and design regulations to address special situations.

**2.6** Planned Residential Development is a permitted use in a residential district that allows for incentives in the form of additional and transferable density and variations in minimum site dimensions and design regulations, without meeting the criteria otherwise required for the grant of an adjustment or variance, in consideration of and in order to protect and encourage access to public transit facilities, to construct affordable housing, to preserve environmental resources and to redevelop underutilized sites. A Planned Residential Development may permit or require a property owner to transfer density from portions of a site that are inappropriate for development or that may be dedicated to a public purpose (other than for public right of way) to other portions that are suitable for increased density. This Code allows incentives for such density transfers of up to 10 percent additional density on the buildable portion of the site in addition to the density transferred from the 30% preserved portion of the site. A Planned Residential Development multiple dwelling units within a commonly owned and

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maintained structure (a condominium or co-operative or commons ownership).

**2.7** Supplemental Use Regulations provided in this Code apply to permitted uses in a zoning district that involve additional issues having an effect on the public health, safety and welfare. Those uses include accessory dwellings, flood management areas, home occupation, live/work residential units, mobile homes, religious land uses, temporary uses, transferable density, wind and solar energy generators and wireless communication facilities.

2.8 Single Dwelling Residential (SDR) District. The SDR district allocates land both for large lot detached housing, middle housing, and for attached single dwellings in the form of a Planned Residential Development, including individual or common privately owned open space. The SDR district is intended for those areas where large lot residential development has substantially committed the land for that use.

**2.8.1** Uses permitted outright in the SDR district include:

- 2.8.1.1 Accessory dwelling unit
- 2.8.1.2 Home occupation
- 2.8.1.3 Planned Residential Development
- 2.8.1.4 Residential Home
- 2.8.1.5 Single detached residence, including mobile- and manufactured homes
- 2.8.1.6 Middle housing

**2.8.2** Uses permitted conditionally in the SDR district include:

2.8.2.1 Child care facility within a residence

# 2.8.2.2 Public utility structure.

**2.9 Multi-Dwelling Residential (MDR) District**. The MDR district allocates land where this land use already exists and where such development is desirable by reason of access to transportation facilities and separation from potentially conflicting land uses.

**2.9.1** Uses permitted outright in the MDR district include:

- 2.9.1.1 Accessory dwelling unit
- 2.9.1.2 Home occupation

2.9.1.3 Multiple residential units within a commonly-owned structure, including but

not limited to residential condominia

- 2.9.1.4 Planned Residential Development
- 2.9.1.5 Residential Facility
- 2.9.1.6 Residential Home
- 2.9.1.7 Single dwelling attached residence

**2.9.2** Uses permitted conditionally in the MDR district include:

- 2.9.2.1 Live-Work residence
- 2.9.2.2 Manufactured Home Park
- 2.9.2.3 Mobile home park
- 2.9.2.4 Public utility structure
- 2.9.2.5 Religious land use

2.10 Multi-Dwelling Design Overlay (MDDO) District. The MDDO District is intended to allow for density and height bonuses so as to promote a variety of housing types within the City and to encourage multi-dwelling development having high quality materials and amenities for its occupants. The MDDO District provided for an alternative process for approval of residential property development that allows for discretionary-rather than clear and objective approval standards in consideration of the incentives offered for higher density and affordable housing as authorized by state law.
2.10.1 The MDDO District shall be applied to property within the MDR District by a Type 3 zone change process.

**2.10.2** Uses permitted outright and permitted conditionally in the MDDO district include all such uses allowed in the MDR district.

2.11 Industrial Park (IP) District. The IP district allocates land for those industrial uses that may be conducted in structures with limited height, on property with adequate area to allow for landscape screening from adjacent properties, and that generate limited noise, light and other environmental effects compared other industrial uses. This district is intended to create and preserve employment opportunities for City- and local residents and to utilize established transportation facilities and corridors with uses expected to generate no more than 200 vehicle trips per day.

**2.11.1** Uses permitted outright in the IP district include:

2.11.1.1 Laboratories: Testing, medical, dental, photo or motion picture

2.11.1.2 Manufacture of pottery and ceramics not including any process to pulverize clay.

2.11.1.3	Manufacture of musical instruments, toys and novelties
2.11.1.4	Molding of small products from metal or plastic
2.11.1.5	Offices for the sale or service of industrial products
2.11.1.6	Product processing, assembly, packaging
2.11.1.7	Public utility structure
2.11.1.8	Publishing, printing and bookbinding
2.11.1.9	Trade and industrial schools
2.11.1.10	Warehousing related to a permitted use not including direct sales
consumers.	

**2.11.2** Uses permitted conditionally in the IP district include:

2.11.2.1 Wireless communication facility

2.12 Office Park (OP) District. The OP district allocates land for professional office use as a buffer between adjacent residential districts and commercial districts in adjacent cities, industrial uses and arterial streets. This district is intended to preserve employment opportunities for local residents and to attract a professional office market with uses expected to generate no more than 200 vehicle trips per day per gross acre.
2.12.1 Uses permitted outright in the OP district include:

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to

### 2.12.1.1 Artist studio

2.12.1.2 Professional office space such as accounting, business support and administration, architectural and design services, computer service, consultant services, government offices, insurance, law, medical and dental service, property management and real estate

2.12.1.3 Other similar uses not generating commercial truck traffic nor passenger motor vehicle traffic in a volume exceeding what is typical for the uses permitted, to be determined by a Type 1 process as provided for in this Code.

**2.12.2** Uses permitted conditionally in the OP District include:

- 2.12.2.1 Public utility structure;
- 2.12.2.2 Wireless communication facility

**2.13 Business Park Overlay (BPO) District.** The BPO district is intended for areas within the OP and IP districts under unified ownership where flexible uses and certain design features are desired and are feasible as part of a planned development. The City may require restrictive covenants as a condition of approval to ensure restrictions on uses and maintenance of planned design features. A typical feature of a structure within the BPO district might be load-bearing walls constructed primarily on the perimeter to allow use of movable and temporary interior walls and thus flexible use of the interior. The BPO district shall otherwise serve the intent of the OP and IP districts.

**2.13.1** Uses permitted outright in the BPO district include any use so permitted in the underlying (OP or IP) zoning district so long as conducted entirely within a building. Specific uses permitted outright include:

2.13.1.1 Business and professional offices that do not generate more motor vehicle trips than are permitted in the underlying zoning district;

2.13.1.2 Business support services;

2.13.1.3 Fabrication, assembly, packaging and storage of small products from previously prepared or semi-finished material;

2.13.1.4 Medical and dental laboratories;

2.13.1.5 Printing, publishing, bookbinding, graphic or photo reproduction,

blueprinting and photo processing;

2.13.1.6 Radio and television studios

2.13.1.7 Research and development;

2.13.1.8 Service and repair of professional and technical equipment

2.13.1.9 Trade and industrial schools with no more than 50 students

**2.13.2** Uses permitted conditionally in the BPO district include any use so permitted in the underlying (OP or IP) zoning district but only within a building.

**2.14** Natural Resources (NR) District. The NR district allocates land along natural drainage ways and elsewhere for protection and preservation of native vegetation, fish, wildlife and riparian habitat and corridors and for protection from the harm of flooding in

Flood Management Areas while allowing passive recreation and park- and open space. **2.14.1** Uses permitted outright in the NR district include:

2.14.1.1 Access ways, parking areas and similar at-grade surface improvements to serve a permitted use in an adjacent zoning district, without the use of fill other than the minimum amount of rock needed for a pavement base, and roadways, bridges and utility facilities designed so as not to significantly obstruct the flow of flood water;

2.14.1.2 Community gardens, with any boundary fence to cause only minimal obstruction of flood water and water-borne debris;

2.14.1.3 Public and private unobstructed open space accessory to permitted residential uses in adjacent zoning districts, and areas dedicated to public and private conservation;

2.14.1.4 Public recreational use including a bicycle and pedestrian path, archery range, athletic field and park but not including any structure that might significantly obstruct the flow of floodwater.

**2.15** Natural Resources Overlay (NRO) District. The NRO district allocates land that may be included in a planned residential development within a single dwelling residential district and that should be preserved whenever feasible for protection and preservation of fish, wildlife and riparian habitat, natural water storage areas such as flood ways and flood plains and streamside vegetated corridors along waterways.

**2.15.1** Uses permitted in the NRO district are those permitted in the Natural Resources district but only as part of a Planned Residential Development.

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**2.16** Materially Similar Uses. The City shall decide whether a particular land use is materially similar to a use permitted outright or permitted with conditions in a zoning district by the following criteria.

2.16.1 A use may be found to be materially similar if:

2.16.1.1 It is listed as within the same structure or function classification as a listed permitted use under the Land Based Classification Standards (LBCS) of the American Planning Association (APA); or,

2.16.1.2 If the use cannot be found within one of the APA LBCS classifications, the use falls within the same industry classification as a permitted use in the 1997 North American Industry Classification System (NAICS) Manual, as that Manual is amended from time to time.

**2.17 Uses Not Permitted**. A land use that is not listed in this Code as a permitted use (permitted outright or with conditions) in any particular zoning district shall be deemed to be not a permitted use in that zoning district unless the City formally determines, by a Type 1 process, that the use is materially similar to a permitted use.

**2.17.1** No accessory use shall be placed, constructed or maintained within a required front- or side yard setback in any zoning district except as allowed by an adjustment or variance or as the City may approve in a Planned Residential Development or a development in the BPO district.

**2.17.2** An accessory use such as a storage shed may be allowed within 5 feet of a rear lot line in a residential district without an adjustment or variance if also allowed by the Oregon Residential Specialty Code as currently adopted by the City.

**2.18** Table of Land Uses and Zoning Districts. Uses permitted outright and with conditions in each of the zoning districts described in this Code and the kinds of permitted uses that are subject to special regulations are as follows:

TABLE 2.18: ZONING DISTRICTS AND USES (* = See Supplemental Regulations Chapter 7)		
SDR Permitted	Accessory dwelling unit*	
	Home occupation*	
	Planned Residential Development - Attached and Detached	
	Residential Home	
	Single unit detached residences, including mobile- and	
	manufactured homes*	
	Middle housing	
SDR Conditional	Child care facility within a residence	
	Public utility structure	

TABLE 2.18: ZONING DISTRICTS AND USES			
	(* = See Supplemental Regulations Chapter 7)		
MDR Permitted	Accessory dwelling unit*		
	Home occupation*		
	Multiple residential units within a commonly-owned structure		
	Planned Residential Development - Attached and Detached		
	Residential Facility		
	Residential Home		
MDR and MDDO	Live-Work residence*		
Conditional	Manufactured Home Park		
	Mobile Home Park		
	Public utility structure		
	Religious land use*		

TABLE 2.18: ZONING DISTRICTS AND USES			
	(* = See Supplemental Regulations Chapter 7)		
IP and BPO	Laboratories: Testing, medical, dental, photo or motion picture		
Permitted	Manufacture of pottery and ceramics but not including any process		
(All Uses in BPO	to pulverize clay.		
District are	Manufacture of musical instruments, toys and novelties		
Confined to	Molding of small products from metal or plastic		
Building Interior)	Offices for the sale or service of industrial products		
	Product processing, assembly, packaging		
	Public utility structure		
	Publishing, printing and bookbinding		
	Trade and industrial schools		
	Warehousing related to a permitted use not including direct sales		
	to consumers		
IP and BPO	Wireless communication facility*		
Conditional			

TABLE 2.18: ZONING DISTRICTS AND USES		
(* = See Supplemental Regulations Chapter 7)		
OP and BPO	Artist studio	
Permitted (All	Professional office space;	
Uses in BPO	Other similar uses not generating commercial truck traffic nor	
District are	passenger motor vehicle traffic in a volume exceeding what is	
Confined to	typical for the uses permitted (see Section 2.16)	
Building Interior)		
OP and BPO	Public utility structure;	
Conditional	Wireless communication facility*	
NR and NRO	Access ways, parking areas and similar at-grade surface	
Permitted	improvements for a permitted use in an adjacent zoning district;	
	Community gardens;	
	Public and private unobstructed open space accessory to	
	permitted residential uses in adjacent zoning districts, and areas	
	dedicated to public and private conservation;	
	Public recreational use including a bicycle and pedestrian path,	
	archery range, athletic field and park but not including any	
	structure that might significantly obstruct the flow of floodwater.	

TABLE 2.18: ZONING DISTRICTS AND USES (* = See Supplemental Regulations Chapter 7)	
NRO	Any use permitted in the underlying zoning district, but only as part
	of a Planned Development, and subject to the provisions of
	Section 7.2 Flood Management Area, as may be applicable.

# **3 SITE AND DESIGN STANDARDS**

## 3.1 Standard Site Design in Residential Zones.

**3.1.1** The minimum density for residential development when averaged city-wide shall be maintained at no less than 6 dwelling units per net buildable acre. The minimum base density for the SDR district shall be 10,000 square feet per dwelling. The minimum lot area in the SDR district shall be 10,000 square feet except in a Planned Residential Development. The minimum lot area for townhouses is 1,500 square feet. Townhouses must comply with the supplemental standards in 7.12, and land division for townhouses must comply with provisions in Chapter 8.

**3.1.2** The maximum density for the MDR district shall be 16 units per gross acre. Greater density is allowable in the MDDO district. The minimum lot area in the MDR and MDDO districts may vary.

**3.1.3** The minimum (front) setback from the edge of the street right of way shall be 20 feet in all residential districts and shall be 10 feet from the side and 20 feet from the corner of a residential structure in the SDR district. The minimum setback from the rear property line shall be 20 feet for detached dwelling units and 15 feet for attached units. Detached residential structures on flag lots shall be set back at least 10 feet from all property lines.

**3.1.4** The maximum building height shall be 35 feet above average grade. The maximum height for chimneys and antennae shall be 15 feet above the allowed building height.

**3.1.5** The minimum lot frontage on a public or private street shall be 20 feet for all residential uses.

**3.1.6** Residential structures may include projections into the setbacks required by this Section 3.1 in the form of balconies, chimneys, porches, roof cornices and similar structural features up to 5 feet in front-, side- and rear setbacks.

3.1.6.1 No temporary structures, including but not limited to portable canopies, shall be allowed as accessory uses anywhere within the front or side setbacks in any residential district.

3.1.6.2 Accessory uses may be placed in the rear setback in the SDR district to the extent allowed by the Oregon Residential Specialty Code.

**3.1.7** Fences no more than 6 feet high are allowed in any setback so long as the fence does not obstruct the vision clearance area between a driveway and the right of way or at the intersections of public rights of way as provided for by City ordinance.

**3.1.8** A new residential subdivision, a Planned Residential Development and a multi-unit residential development each shall provide for common recreational open space.

3.1.8.1 The common recreational open space in a residential subdivision and in a multi-unit residential development shall occupy not less than 5% of the gross site area.

**3.1.9** The City may waive the requirement for the open space in a residential subdivision or in a multi-dwelling residential development other than a Planned Residential Development and may allow or require payment of a fee in lieu of same when the City finds:

3.1.9.1 that funds to acquire other sites for public recreational open space would better accomplish the purposes of this Code and the comprehensive land use plan; or,

3.1.9.2 that a fee in lieu of set aside of common recreational open space allows a site configuration that better utilizes the site compared to open space that is not well situated for common recreational use; or,

3.1.9.3 that a set aside of the open space would conflict with the access-or density requirements of the comprehensive land use plan or this Code; or,

3.1.9.4 that natural features to be preserved on the site or the proposed configuration of the site make it unlikely that any common recreational open space would be used for its intended purpose.

3.1.9.5 The fee in lieu shall be due and payable as a condition of issuance of the first site development or building permit for the development or as a condition of final plat approval, whichever is applicable.

3.1.9.6 The fee in lieu shall be calculated as the square footage of the area otherwise required for set aside as open space times the market value of the property, as

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determined by the county tax assessor and averaged per square foot, that is proposed for land division or development.

3.1.9.7 The City shall segregate all amounts received as fees in lieu of open space in a fund reserved to acquire, assemble, improve and maintain publicly owned recreational open space.

### 3.2 Site Design in Planned Residential Developments.

**3.2.1** The minimum area allowable for development or redevelopment as a Planned Residential Development (PRD) shall be 3 acres.

**3.2.2** The minimum lot size for detached single dwellings in a PRD shall be 5000 square feet. The minimum lot size for attached, fee-owned, single unit attached housing in a PRD shall be 2500 square feet.

**3.2.3** The minimum setback from public right of way or from the property line, whichever applies, shall be 5 feet from the side (except for zero lot line construction where allowed as part of the site design) and 15 feet from the corner and rear lot lines. The City may allow for a reduced front setback to not less than 15 feet as part of the site design.

3.2.3.1 Lot widths and front setbacks shall vary whenever feasible to break up an otherwise monotonous facade and provide for various dwelling shapes and sizes and the perception of open space between dwelling units.

**3.2.4** A Planned Residential Development shall include common open space equal to not less than 30% of the net buildable area of the property proposed for development.

3.2.4.1 The common open space shall be platted to include those areas identified in the City's Comprehensive Land Use Plan as needed or desired for natural resource protection including flood plains, streams and adjacent vegetated corridors, and upland wooded habitat and for avoidance of geologic hazards.

3.2.4.2 The common open space shall be accessible and usable by persons who occupy the development except for those tracts, if any, dedicated to natural resource preservation and for which public access is contrary to that purpose.

3.2.4.3 The City shall allow up to a total of 40% additional housing density on the buildable portion of the site to which density is transferred as a bonus to encourage natural resource preservation.

**3.2.5** The physical characteristics of the proposed development shall be compatible with the size, dimensions, configuration, topography and natural and man-made features of the site.

**3.2.6** The location, size and functioning of the proposed development shall be reasonably compatible with and not unreasonably impair the use and enjoyment of surrounding properties nor limit the appropriate development of those properties.

**3.3** Site Design in the MDDO District. The purpose of the MDDO district is to allow a site design that includes density and height bonuses that in turn allow a variety of housing types and to provide incentives for high quality multi-dwelling development that includes additional amenities for the residents.

**3.3.1** Setbacks for a development abutting the major arterials (as identified in the Comprehensive Land Use Plan) of SW Boones Ferry Road or SW Lower Boones Ferry Road may be reduced to zero if the subject property does not abut a single dwelling residential district and if the City has allowed reduced front setbacks on adjacent properties.

**3.3.2** The City may permit reduced front setbacks for a development abutting those major arterials that is adjacent to another development for which the City has permitted reduced front setbacks so as to provide visual continuity as seen from the right of way and to allow a transition to the setbacks of structures on properties already developed.

**3.3.3** For a development that comprises multiple parcels, the City may allow setbacks from lot lines internal to a development to be reduced to zero when adjacent to another parcel with reduced front setbacks and when not abutting an SDR district.

**3.3.4** Density and height bonuses may be allowed for a development within the MDDO District up to 44 extra units (thus up to 60 units per gross acre) for a site abutting SW

Boones Ferry Road or SW Lower Boones Ferry Road and up to 16 extra units (thus up to 32 units per gross acre) for a site not abutting either street. The design features that qualify a Planned Residential Development in the MDDO District for specified density and height bonuses are listed in **Table 3.3.5.** The design features listed in that table are defined as follows:

3.3.4.1 "Durable materials" means (the use of) proven exterior materials such as cementitious brick, wood, metal and composites.

3.3.4.2 "Ecologically sensitive and sustainable practices" means either LEED certification for the development or a minimum of 4 of the following, (\* = as are further defined by the current version of the LEED program or by a similar, objective industry standard):

- 3.3.4.2.1 \*Energy and atmosphere aspects
- 3.3.4.2.2 \*Indoor environmental quality aspects
- 3.3.4.2.3 \*Innovation and design
- 3.3.4.2.4 \*Materials and resources aspects
- 3.3.4.2.5 \*Sustainable site aspects
- 3.3.4.2.6 \*Water efficiency aspects
- 3.3.4.2.7 Bicycle parking that is secure and covered in a minimum amount of .75 space per dwelling unit

3.3.4.2.8 Pedestrian connections to any major public transit facility that is within 2000 feet of the site of the development

3.3.4.3 "Horizontal and vertical facade articulation" means a change of materials, color, texture, pattern or structural expression, bays and recesses, varied window form or detail, breaks in building or roof elevation, use of a belt course or signage band and so forth to provide visual interest, create a human scale, and to reduce the apparent bulk of large structures or facades by breaking them down into smaller components.

3.3.4.4 "Multi-level structured parking" means above or below grade, concrete or steel constructed parking for at least 90% of the total of housing units.

3.3.4.5 "Private open space" means that at least half of the housing units in a development have front or rear patios or decks (on the ground floor) or balconies or porches (on upper floors) of at least 40 square feet each, oriented towards common open space and away from adjacent single dwellings, trash receptacles, parking and driveways to the greatest extent practicable.

3.3.4.6 "Property Operations" means the use of professional on-site management
and leasing companies, experienced with Class A multi-unit residential properties with
200 or more units, to operate the development.

3.3.4.7 "Roof lines" means such features as dormers, varied gables, articulated or significant eaves, roof plane offsets, varied parapets, multiple roof lines and so forth to create visual interest, and the screening of rooftop mechanical equipment from ground level view.

3.3.4.8 "Security provisions" means pre-wiring for individual security systems in ground floor dwelling units and gated structured parking entries.

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Table 3.3.5 - MDDO Design Features - Allowable Density and Height Bonus		
(Density In Additional Units Per Gross Acre, Additional Height in Feet)		
Durable Material	2D, 1H	
Ecological Practices	6D, 5H	
Horizontal/Vertical Facade Articulation	3D, 1H	
Multi-Level Structured Parking	30D, 15H	
Private Open Space	2D, 2H	
Property Operations	4D, 2H	
Roof Form	2D, 1H	
Security Provisions	6D, 3H	

# 3.4 Standard Site Design in the OP District

**3.4.1** Dimensions:

3.4.1.1 Lot dimensions shall average at least 80 feet wide by 80 feet deep, with the lot width to be measured along both the front building line and along the edge of abutting right of way, and with a minimum lot size of 10,000 square feet.

3.4.1.2 The minimum setback from the front and rear property lines and from the side property line on a corner lot abutting public right of way shall be 20 feet. The minimum side and rear setback shall be 10 feet.

3.4.1.3 The maximum height of any structure shall be 35 feet above average grade.3.4.1.4 The maximum floor area ratio shall be 35 percent.

**3.4.2** Other Features.

3.4.2.1 Landscaping, enclosures and other screening as approved by the City shall occupy not less than 20% of the site.

3.4.2.2 Occupiable buildings adjacent to public right of way designated as an arterial or collector street shall have at least 1 principal entrance facing that right of way.

3.4.2.3 Internal pedestrian circulation shall provide safe and convenient access from parking areas to- and between buildings and to public streets.

3.4.2.4 Motor vehicle trips generated by the development shall not exceed 200 trips per day per gross acre of land within the OP development.

# 3.5 Standard Site Design in the IP District

3.5.1 Lot dimensions shall be a minimum lot width of 50 feet, as measured both along the front building line and along abutting right of way, and at least 120 feet deep, with a minimum lot size of 35,000 square feet.

3.5.1.1 The minimum front setback shall be 30 feet unless otherwise provided in this section. The minimum side, rear and corner setbacks shall be determined by the approving person or entity.

3.5.1.2 If public right of way abutting the front or side of the development forms the boundary with a residential district, each such setback shall be a minimum of 50 feet and any such rear setback shall be a minimum of 30 feet.

3.5.1.3 If the rear property line forms the boundary with a residential district the minimum rear setback shall be 50 feet.

3.5.1.4 No side or rear setback shall be required when that side abuts a railroad right of way.

3.5.1.5 The maximum height of any structure shall be 40 feet above average grade.

3.5.1.6 The maximum floor area ratio shall be 35 percent.

3.5.1.7 Occupiable buildings adjacent to an arterial or collector street shall have at least 1 principal entrance facing that right of way.

3.5.1.8 Internal pedestrian circulation shall provide for safe and convenient access from parking areas to- and between buildings and to public streets.

**3.5.2** Other Features.

3.5.2.1 Landscaping shall occupy not less than 20% of the site and evergreen landscaping shall be maintained to screen the development and on-site parking areas from any adjacent residential district. Landscaping and other screening shall be subject to City's approval.

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3.5.2.2 The City may impose conditions to mitigate the effects of noise, vibration, smoke and particulates, odors, heat and glare as measured at any property line to the standards allowed by the Oregon DEQ for any use allowed in the IP District.

#### 3.6 Site Design in the BPO District

**3.6.1** The minimum area of a development shall be 3 acres. All other dimensions shall be as required in the underlying zoning district.

3.6.1.1 The minimum setbacks, structure height, floor area ratio and environmental impact standards, if any, shall be as required in the underlying zoning district.

**3.6.2** Other Features. Landscaping shall occupy not less than 20% of the site and shall include planting berms and mounds abutting public right of way, the preservation of existing mature trees and identified upland vegetated corridors wherever possible by adjustments to the site design and density transfer if necessary, and screening from any adjacent residential zoning districts. Landscaping and other screening shall be subject to City's approval as to placement and appearance.

3.6.2.1 Occupiable buildings within a development in the BPO District shall include glazing at least 5 feet high covering at least 50% of an exterior facade oriented towards public right of way.

3.6.2.2 Flexible space buildings shall be included in all developments in the BPO district.

3.6.2.3 All buildings within a development in the BPO district shall utilize high quality and aesthetic building materials.

3.6.2.4 Loading docks shall be located to the side and rear of buildings and shall not face an abutting public street.

#### 3.7 On-Site Access and Off-Street Parking.

**3.7.1** Access to Public Right of Way. A land use in any zoning district shall provide for vehicle and pedestrian paved access to public right of way constructed and maintained within the boundaries of the property or by use of written and recorded property interest allowing use of property owned by another for such access. The form of any such interest in another's property for use for such access shall be acceptable to the City attorney.

3.7.1.1 In a residential zoning district, vehicle access to an occupiable structure shall extend to no less than 50 feet from a ground level access to that structure. Pedestrian access shall extend from each ground level entry to the public right of way.

3.7.1.2 In any zoning district, pedestrian access ways between the right of way and any occupiable structure other than a single unit detached residence shall be visually prominent and visually separated from any paved surface that is also used for motor vehicle access or parking by use of color, paving materials or marking, signage, striping or similar feature.

3.7.1.3 A vehicle access way to a single, detached residential structure shall be 10 feet to 18 feet wide or as wide as 35 percent of the lot frontage, whichever is greater, up to a maximum of 30 feet wide. Access width shall be measured at the property line.

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3.7.1.4 A vehicle access way to a multi-unit residential development shall have the following minimum dimensions, with at least 80% of the required width to be paved:

3.7.1.4.1 for 1-2 dwelling units, 1 access at least 20 feet wide, no sidewalk or curb required;

3.7.1.4.2 for 3 to 49 dwelling units, 1 two-way at least 30 feet wide or 2 one-way each at least 20 feet wide, 5 foot sidewalk required on one side, no curb required;

3.7.1.4.3 For over 50 dwelling units, 1 two-way at least 40 feet wide or 2 one-way at least 30 feet wide, 5 foot sidewalk one side only, no curb required.

3.7.1.5 A vehicle access way for a use in the IP, OP and BPO zoning districts shall be at least 30 feet wide. A site in such districts that includes more than 100 parking spaces shall have at least two vehicle access ways.

3.7.1.6 A vehicle access way for all land uses except for a detached single dwelling shall be paved over at least 80 percent of the minimum width and shall include a pedestrian access on one side at least an additional 5 feet wide.

3.7.1.7 In all zoning districts, that portion of a vehicle access way that is within public right of way, *e.g.*, the driveway apron, shall not be wider than 40 feet, shall be set back from adjacent property by at least 5 feet and no portion of same shall be less than 100 feet from any street intersection as measured from the curb return. These dimensions may be adjusted to accommodate vehicle access ways that provide for joint and reciprocal access to adjoining properties.

3.7.1.8 Vehicle access way dimensions and paving requirements are summarized in the following table:

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TABLE 3.7.1.8: VEHICLE ACCESS REQUIREMENTS IN ZONING DISTRICTS		
SDR (NOT PRD)	Driveway 10-30 feet wide, fully paved	
MDR - MDDO	1-2 dwelling units: 20 feet wide, no sidewalk or curb required	
AND PLANNED	3-49 dwelling units: 1 at 30 feet wide or 2 one-way 20 feet wide,	
RESIDENTIAL	five foot sidewalk one side, no curb required	
DEVELOPMENT	50 or more dwelling units: 1 at 40 feet wide or 2 one-way at 30 feet	
(PRD)	wide, 5 foot sidewalk one side, no curb required	
IP, OP, BPO	1 access way per 100 parking spaces, 30 feet wide	

**3.7.2** Reciprocal Access. The City may allow or require an applicant to execute a reciprocal access easement providing for shared access to public right of way via adjacent property owned by another when the City deems necessary or desirable to limit access and thus turning movements to and from the combined properties on to a public street, to preserve a certain distance between access points and nearby street intersections, or to further another public purpose such as structural density, preservation of natural resources, the functional capacity and future operation of roads, transit ways and corridors and so forth. Any such reciprocal access easement shall be effective only when executed by the adjacent property owner(s) and shall be subject to

the parties' agreement on the costs of construction and maintenance and other appropriate terms.

3.7.2.1 The City may impose other conditions of approval of a land use or a land division as it deems necessary or desirable to protect transportation facilities, corridors and sites for their identified functions, including but not limited to access control measures in addition to or in lieu of reciprocal access easements.

**3.7.3** Dedication of Public Right of Way. The City may require an applicant for a land use or a land division to dedicate vehicle and pedestrian public right of way across a portion of the applicant's property or across adjacent property when necessary to comply with the requirements of this Code or of the transportation element of the City's comprehensive land use plan when the dedication of the property is roughly proportional to the projected impact on public facilities presented by the tentative plan or the proposed land use.

3.7.3.1 In any case where the City requires an applicant to obtain an interest in adjacent property owned by another and to dedicate same to use as public right of way, and the applicant cannot acquire that property interest by good faith negotiation and voluntary purchase and sale, the City Council in its sole discretion may authorize acquisition of that property interest by the exercise of eminent domain. In such case all costs of such acquisition including but not limited to attorneys' and professional fees incurred or required to be paid, shall be paid solely by the applicant unless the City Council finds that the public health, safety and welfare allows otherwise.

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**3.7.4** Off-Street Parking. Any off-street parking area allowed or required by this Code for four or more motor vehicles shall be designed and constructed with the following elements:

3.7.4.1 A durable and dustless, all-weather surface with surface water to be intercepted and drained on site;

3.7.4.2 Artificial lighting that does not exceed 1 foot-candle as measured at any boundary of the property and that is not directed towards any adjacent residential structure nor any adjacent public right of way for motor vehicles;

3.7.4.3 Space for backing and maneuvering that does not require use of public right of way for such movement;

3.7.4.4 Wheel stops or other facilities to prevent encroachment on adjacent public right of way by any parked vehicle; and,

3.7.4.5 The landscaping and screening required by this Code for off-street parking areas in the underlying zoning district.

**3.7.5** Minimum and maximum off-street parking spaces for various land uses are as follows. (Spaces for permitted uses in the BPO, IP and OP districts is per 1000 square feet of gross floor area of all occupiable structures on site.)

TABLE 3.7.5: REQUIRED OFF STREET PARKING PER LAND USE			
(Per 1000 Sq Ft Gross Floor Area for Non-Residential Uses)			
Type of Use	Min/Max Spaces		
Single Dwelling and Middle Housing, Attached or	1 / No maximum		
Detached			
Multi-Dwelling - As per # of Bedrooms (BR)	1BR: 1.25; 2BR: 1.5;		
	3BR: 1.75 / No maximum		
Live / Work Dwelling Unit	1.25 per DU plus 2.7 per		
	1000 sqft gross commercial		
	floor area / No maximum		
OP/ BPO General Office, Government Office	2.7 / 4.1		
OP Medical / Dental Office	3.9 / 5.9		
IP Light Industrial, Industrial Park, Manufacturing	1.6 / No maximum		
IP Warehouse Up to 150,000 Sq Ft Gross Floor Area	1.6 / No maximum.		
IP Warehouse Over 150,000 Sq Ft Gross Floor Area	0.3 / No maximum		

**3.7.6** Bicycle parking facilities shall be provided for all multi-unit residential uses with 4 or more units, for all planned residential developments and for all uses in the BPO, IP and

OP districts. All facilities shall be designed to allow the user to lock the bicycle frame and wheels.

**3.7.7** Bicycle parking in multi-unit and planned residential sites shall include at least 1 bicycle parking space per residential unit or a garage in lieu of the parking space.

**3.7.8** Uses in the BPO, IP and OP districts shall provide at least 2 bicycle parking spaces or ½ space per 1000 square feet of gross floor area, whichever is greater.

**3.7.9** Any area designated for bicycle parking shall be convenient, secure and lighted, shall be at least 6 feet long by 2 feet wide by 7 feet high (if height is restricted), shall include a paved maneuvering area at least 5 feet wide and paved access to the public right of way and shall be identified with signage.

#### 3.8 Required Public Facilities and Undergrounding

**3.8.1** The City's public water supply shall be extended if necessary and at the property owner's expense so as to be available at the property line of each lot in a pressure and volume sufficient for the intended land use and construction type and use, as determined by the City's water provider, and shall be extended to the boundary/ies of adjacent property/ies unless the water provider deems such extension to be not necessary or desirable.

**3.8.2** The City's sanitary- and storm sewerage system shall be extended if necessary and at the property owner's expense so as to be available at the property line for any proposed land use for which the standards of the Clean Water Services (CWS) district require connection. All such facilities shall be constructed to CWS standards. No land division or land use for which City's approval is required shall use septic tanks or similar facilities for private sanitary sewage disposal. Facilities for storm water detention shall be determined by CWS and the City.

**3.8.3** Electricity, natural gas, and telephone and telecommunications supply lines shall be placed underground within the boundaries of a site and along those portions of public right of way that abut the site and shall otherwise be designed, constructed and placed according to the standards and requirements of the utility provider.

**3.8.4** The City Engineer may allow payment of a fee in lieu of undergrounding the utilities existing or to be located in the public right of way abutting a site when the City Engineer determines, as to the site of a particular land use or land division, that:

3.8.4.1 placement or relocation of utilities underground along the public right of way at that location would conflict with other underground utilities already in place; or,

3.8.4.2 a public project to place utilities underground along the right of way at that location has been planned and budgeted to commence within the following year; or,

3.8.4.3 the scale of development at the site is such that to underground utilities along abutting public right of way at only that location would be unreasonably expensive

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compared to the economies of scale that would result from a larger scale utility undergrounding project that the City may undertake using funds collected as fees in lieu.

**3.8.5** The City Engineer with the advice of the utility providers shall determine the amount of a fee in lieu of undergrounding calculated as the average cost to perform the work city-wide for all locations where utilities are not yet underground and expressed as a cost per lineal foot times the lineal footage of public right of way abutting the site of the land use or land division.

**3.8.6** Nothing in this section shall be deemed to allow the construction, placement or maintenance of aerial utilities on any portion of the property for which the City has approved a land use or land division that does not abut public right of way.

**3.8.7** The City shall keep all moneys collected as fees in lieu of undergrounding and any interest earned on those moneys in an encumbered account to be used only for utility undergrounding work at such locations as the City chooses in its sole discretion.

#### 3.9 Street Design.

**3.9.1** The standard width of right of way of all public streets to be constructed or reconstructed to serve a land division (other than a property line adjustment), applicable unless the City approves an alternate street design, shall be:

3.9.1.1 Major arterial, 80 feet, 60 feet paved;

- 3.9.1.2 Minor arterial, 60 feet, 46 feet paved;
- 3.9.1.3 Major collector, 60 feet, 42 feet paved;
- 3.9.1.4 Neighborhood collector, 50 feet, 32 feet paved;
- 3.9.1.5 Local street and cul-de-sac, 40 feet, 26 feet paved;
- 3.9.1.6 Cul-de-sac turnaround, 45-foot radius, 38 feet paved.

**3.9.2** Street Configuration. All streets, sidewalks, bicycle lanes and gutters, streetlights, street name signs and traffic control devices shall be aligned, contoured, drained, and constructed according to uniform standards that the City shall adopt from time to time on the advice of the City engineer.

3.9.2.1 A new street that extends an existing street shall align with an existing centerline to the maximum extent practicable. No two streets shall be offset at a "T" intersection by less than 100 feet.

3.9.2.2 A new street shall extend to the boundary of the land division when necessary for future connection to adjacent property as shown in the City's transportation systems plan.

3.9.2.3 The City may approve a half-street to serve a land division when the City finds that to comply with the City's transportation systems plan, the remaining half should be constructed on adjacent property at the time the adjacent property is developed or divided.

3.9.2.4 The maximum length of a cul-de-sac shall be 300 feet measured from the nearest edge of the curb return of the intersecting street.

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3.9.2.5 A proposed cul-de-sac of 150 feet or longer shall provide for a bicycle and pedestrian connection from the end of the cul-de-sac to one or more local streets, if any, that abut the land division.

3.9.2.6 The street grade shall not exceed 6 percent on an arterial, 10 percent on a collector and 12 percent on any other street. A curve shall have a center line radius not less than 300 feet on a major arterial, 200 feet on a minor arterial and 100 feet on any other street.

3.9.2.7 A land division adjacent to railroad right of way shall provide for a street or streets parallel to that right of way at a distance from same that allows for approach grades to any future crossings and for landscaping to screen that right of way.

3.9.2.8 A land division or planned development in the BPO, IP, or OP district shall provide for one or more alleyways at least 20 feet wide and with radii at intersections of at least 12 feet for access to parking and loading areas.

3.9.2.9 A new street shall be oriented generally east-west to the maximum extent practicable to provide for solar access.

3.9.2.10 The maximum length of a block is 1200 feet unless adjacent to an arterial or unless the existing local street pattern or topography require a different length.

3.9.2.11 The preferred minimum length between intersections along an arterial is1800 feet.

3.9.2.12 A land division traversed by a water course, drainage way, channel or public or private street shall include an easement to the public for storm water conveyance conforming to CWS' current design and construction standards.

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**3.9.3** Bicycle and Pedestrian Access. All streets and access ways provided in any new land division shall provide reasonably direct routes for pedestrian and bicycle travel in areas where such travel is likely if connections are provided and that avoids levels of motorized traffic that might interfere with or discourage pedestrian or bicycle travel.

3.9.3.1 Bicycle and pedestrian routes shall connect new land divisions, multidwelling and planned residential developments to adjacent residential areas, transit stops and to schools, shopping and employment areas located up to ½ mile away.

3.9.3.2 Bikeways shall be required along arterials and major collectors. Sidewalks shall be required along all arterials, collectors and local streets.

3.9.3.3 On-site facilities shall be provided for safe and convenient pedestrian and bicycle access from land divisions, multi-unit and planned residential developments, and by identified access ways in land uses in the BPO, IP and OP districts.

3.9.3.4 All developments in the BPO, IP and OP districts shall provide internal pedestrian circulation through clustering of buildings, construction of identified access ways and walkways and similar techniques.

3.9.3.5 All developments in the BPO, IP and OP districts that abut an arterial or collector along which a major transit stop exists or is feasible shall provide walkways connecting building entrances to that street and shall provide pedestrian access to adjoining properties except where such a connection is impracticable as provided for in OAR 660-012-0045(3)(b)(E) as amended and renumbered from time to time.

#### 3.9.4 Alternate Street and Paved Surface Designs to Protect Natural Resources.

The City may allow an application for a land division or land use that includes alternate street designs and dimensions intended to minimize impervious surfaces and to otherwise manage storm water runoff quality and quantity so as to protect natural resources. The City may consider proposals for alternate designs for streets, access ways and parking areas as part of its review of any land use or land division that includes new public or private paved rights of way or access ways or paved areas for motor vehicle parking.

3.9.4.1 Design Standards. An application for use of alternate street and paved surface designs shall address the following standards and objectives:

3.9.4.1.1 On-street parking limited to one side so as to reduce street width to the minimum required for emergency vehicle access;

3.9.4.1.2 Use of pervious paving material with provision to assume or share the cost to maintain same if used for public right of way;

3.9.4.1.3 Use of drainage swales along the border of paved surfaces including planted materials that may serve to filter or transpire toxic or hazardous materials contained within storm water runoff;

3.9.4.1.4 Use of storm water detention ponds (but not situated within the front setback) or underground storm water detention or treatment;

3.9.4.1.5 Preservation of existing trees and placement of new trees to screen motor vehicle rights of way from adjacent uses by use of alternate sidewalk designs or

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dimensions or placement of sidewalks on surface easements instead of within the boundaries of public right of way;

3.9.4.1.6 Shared parking as between adjacent properties where the applicant shows that the minimum off street parking required by this Code is available for use by each property owner during normal hours of operation for each property;

3.9.4.1.7 Additional landscaping within and on the borders of paved parking areas especially when adjacent to areas having significant natural resources.

3.9.4.2 Any alternate street or paved surface design that the City may allow shall conform to the current design and construction standards of CWS.

3.9.4.2.1 The City shall not approve an alternate street or paved surface design that includes a storm water detention pond to be located within the front setback of any property unless the applicant shows that no other location and no other method of storm water detention is feasible.

**3.9.5** Private Streets. The City may allow private streets if designed and constructed to standards published by the City Engineer.

3.9.5.1 Private streets providing access to more than six dwelling units may be permitted only within Planned Residential Developments, mobile or manufactured home parks and multi-dwelling residential developments.

3.9.5.2 The City shall require adequate provisions for maintenance and repair of private streets by covenants or other means in a form approved by the City Attorney.

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**3.10 Protection of Transportation Facilities.** An applicant for proposed development in any zoning district shall submit a Traffic Impact Analysis prepared by a registered professional traffic engineer when the proposed development may reasonably be expected to generate more than 200 vehicle trips per day or when the City determine that the application if approved may have a "significant effect" on an existing or planned transportation facility as that term is defined in OAR 660-012-0060.

## 4 APPLICATION AND APPROVAL CRITERIA FOR LAND USE, REZONE AND TEXT AMENDMENT

**4.1 Scope.** This Chapter sets out the requirements for an application for certain land uses, for a revision to the zoning map and for an amendment to this Code (a "text amendment"). Those submittals when received shall be reviewed by the City as set out in Chapter 9, Procedures, and shall be decided based on compliance with the standards set out this Code as to permissible land uses in various zoning districts, the site and other design regulations applicable to those uses, tree protection and sign regulation, the supplemental regulations for particular categories of uses (if applicable) and any other criteria set out in this Chapter.

**4.2 Application Requirements- BPO, IP, MDR, MDDO, OP, PRD Uses.** In addition to any other submittals required by this Code, an application for a business park overlay zone change, for any development in the IP and OP districts, for a multi-dwelling residential development or for a planned residential development shall include, with all plans for the proposed use(s) to show date, north point and scale:

**4.2.1** The person's ownership- or other interest in the property that is the subject of the application; or, If the applicant is not the owner, proof that the applicant is authorized to act on the owner's behalf;

4.2.1.1 A purchaser under a land sale contract and a private or public entity that gives notice of intent to acquire by eminent domain shall be deemed to have an ownership interest in property for purposes of this section.

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**4.2.2** The location of the subject property by section, township and range and legal description and by a vicinity map showing the relative position of the property to adjacent properties and to zoning districts within 1000 feet of the proposed land use or rezone;

**4.2.3** Existing contour lines related to an established bench mark or similar datum acceptable to the City engineer, with intervals shown at a minimum of 2 feet for slopes up to 5 percent and at a minimum of five feet for slopes over 5 percent, and a preliminary grading plan showing any proposed changes to existing grade, with intervals shown at a minimum of ½ foot for all such changes;

**4.2.4** The location and dimension of all existing and proposed private and public rights of way, access and utility easements, proposed widths, names, approximate grades and approximate radii of curves, landscaped areas, and any non-buildable or otherwise (proposed) dedicated tracts of land adjacent to or within the property boundaries (if in riparian areas, shown to comply with CWS standards for determining the boundaries of such areas);

**4.2.5** Proposed access, parking, loading and circulation patterns and dimensions for vehicles and pedestrians;

**4.2.6** Existing uses of the property including all existing structures and, if applicable, the location, dimensions and setback of proposed structures;

**4.2.7** All trees existing on the property that are nominally subject to the provisions of this Code as to tree preservation, including the type and location of trees to be preserved, and a landscape plan to show the location, size and species of any plant materials to be added to the site;

**4.2.8** Other natural features such as flood plains, wetlands, riparian areas, upland wooded corridors, slopes that are 25 percent or greater, and all other data needed or desired to address Metro Urban Growth Management Functional Plan Title 3 (Water Quality, Flood Management and Fish and Wildlife Conservation);

**4.2.9** The location and direction of existing water courses and "water quality sensitive areas" as defined by Clean Water Services (CWS) on site or within 200 feet of any point on the site, together with a copy of CWS' approved pre-development site assessment (as required by the current version of CWS' Design and Construction Standards for Sanitary and Surface Water Management);

**4.2.10** The location and dimensions of any land that may be platted and restricted as a non-buildable tract or dedicated to the public in fee or as a conservation- or similar

easement, with the location and dimensions of any such tract in a riparian area to conform to CWS' current design and construction standards;

**4.2.11** Site data listing square footage and percentage of land area allocation to structure coverage, landscaping, and parking and access ways, including the number of proposed parking spaces and restricted spaces;

**4.2.12** Architectural drawings showing building elevations, height and width, building materials, color and type, and the name(s) of the persons who prepared the drawing(s);

**4.2.13** If the application if approved may result in additional motor vehicle trips to and from the property so as to affect the level of service of public rights of way or of an intersection or other transportation facility lying within 1/2 mile of any point on the property, a traffic impact analysis by a registered traffic engineer;

**4.2.14** An assessment of the effect of the proposal on public facilities and services, including but not limited to a traffic impact analysis prepared by a licensed traffic engineer, and other information to show how the applicant proposes to ensure that adequate public transportation, storm and sanitary sewerage and drainage and public water facilities and services will be available at the site if developed;

**4.2.15** For any application that constitutes "development" as defined by Clean Water Services (CWS), a site assessment or a service provider letter or both from CWS to show any site layout and design detail and public improvements that CWS proposes as conditions of City's approval.

**4.2.16** Community Development Conference. For any development application other than a land division, a rezone or a text amendment, the applicant shall first conduct, before the City deems the application complete, a community development conference to hear all interested persons as to their potential concerns with the proposed land use and to address those concerns prior to submitting the application to the City.

4.2.16.1 The applicant shall send at least 20 days' notice of a community development conference to all persons who own property within 300 feet of any point on the proposed development site. The conference shall be scheduled for an evening or weekend at a place within the City or nearby and shall be open to the public. The notice shall list the criteria for review and approval of the proposed land use as determined by the City. City staff shall attend the conference and keep minutes of the discussion. The conference shall be at the applicant's sole initiative and expense including the expense of the City's staff support for the conference.

**4.2.17** No application shall be complete unless and until the applicant undertakes by a signed writing to pay all of the City's costs and professional fees incurred to review the application and pays the City a deposit of \$500 against those fees and costs.

4.2.17.1 No land use approval and no building permit that is conditioned on a land use approval shall be valid unless and until the City's costs and fees incurred to review the land use application are paid in full.

# **4.3 Approval Criteria - MDDO, MDR and PRD Land Use Application**. The City may approve an application for a residential land use in the MDDO and MDR districts and an application for a Planned Residential Development if it finds that:

**4.3.1** the proposed use is permitted in the underlying zoning district; whether permitted outright, with conditions or with the concurrent grant of a variance;

**4.3.2** the site as developed will conform to the site design standards of this Code or will conform upon compliance with conditions of approval or with the concurrent grant of an adjustment or variance, or both, and the City finds that compliance with the condition(s) of approval is feasible;

**4.3.3** all public improvements necessary to serve the development are or will be available prior to the issuance of any building permit;

**4.3.4** a residential development in the NR or NRO district or a Planned Residential Development in the SDR or MDR district provides for dedication to the public or other

means to preserve natural resource areas, with or without the concurrent grant of a density transfer within the boundaries of the site;

**4.3.5** the proposal complies with the tree preservation provisions of this Code;

**4.3.6** the application if approved, with conditions of approval as may be necessary, shall not degrade the level of service of transportation facilities serving the development; and,

**4.3.7** the proposed use substantially complies with the housing policies of the City's land use comprehensive plan.

**4.4** Approval Criteria - BPO, IP, OP Land Use Application. The City may approve an application for a land use in the BPO, IP or OP district if it finds that:

**4.4.1** the proposed use is permitted in the underlying zoning district; whether permitted outright, with conditions or with the concurrent grant of a variance;

**4.4.2** the site as developed will conform to the site design standards of this Code or will conform upon compliance with conditions of approval or with the concurrent grant of an adjustment or variance, or both, and the City finds that compliance with the condition(s) of approval is feasible;

**4.4.3** all public improvements necessary to serve the development are or will be available prior to the issuance of any building permit;

**4.4.4** the application if approved, with conditions of approval as may be necessary, shall not degrade the level of service of transportation facilities serving the development;

**4.4.5** the proposed landscaping for the site shall be professionally designed, furnished and perpetually maintained and there is adequate provision for such perpetual maintenance, and that the application complies with the tree preservation provisions of this Code; and,

**4.4.6** the proposed building elevations, exterior materials, colors and finishes and other aspects of the exterior appearance of the site as developed substantially comply with the community appearance policies of the City's comprehensive land use plan.

**4.5 Application Requirements - Land Uses in NR and NRO Districts.** An applicant for a use permitted in the NR or NRO district for a site lying wholly or partially within a Flood Management Area shall submit the following in addition to any submittals required for a land use application in the underlying zoning district:

**4.5.1** Plans drawn to scale and in triplicate prepared and stamped by a registered professional engineer qualified in hydrology showing the nature, location, dimensions, elevations and topography of the site

**4.5.2** The location of existing and proposed structures on the site;

**4.5.3** Existing and proposed fill areas, their relation to the location of the stream channel and proposed methods for controlling erosion;

**4.5.4** Documentary and any other evidence to show whether and to what extent the site lies above the high water mark of the flood plain as shown on the City's current adopted flood plain map.

**4.6** Approval Criteria - Land Uses in NR and NRO Districts. The City may allow a proposed land use in the NR or NRO district if it finds, in addition to any other criteria for approval of such a use provided in this Code, that:

**4.6.1** Any proposed improvement will not change the flow of flood waters during future flooding such as to compound flood hazards; and,

**4.6.2** No proposed structure, fill, storage or other use shall reduce the capacity of the Flood Management Area, nor raise the flood surface elevation on any adjacent property, nor create a foreseeable hazard to the public health, safety and welfare.

**4.6.3** The proposed use shall not adversely affect runoff, erosion, ground stability, water quality, ground water level or flooding and the site can support the proposed improvement(s) without creating a risk of damage to adjacent property.

**4.7 Conditional Use Application**. An application for a land use described in this Code as a conditional use shall address the following criteria for approval:

**4.7.1** The size, shape, location, topography, natural features and existing improvements on site are suitable for the proposed use;

**4.7.2** There are or will be adequate public and private infrastructure available to the use by the time that the use is to be placed in service or occupied;

**4.7.3** The use will not alter the character of the surrounding area in a way that substantially limits, impairs or precludes use of surrounding properties for the primary uses allowed for those properties in that zoning district.

**4.7.4** An application for a conditional use shall demonstrate that the application, if granted, will meet the following additional criteria for approval with conditions if feasible and necessary to meet the criteria:

4.7.4.1 the conditions will allow the proposed use to meet the intent of the comprehensive land use plan and of this Code for that zoning district; and,

4.7.4.2 the use if allowed will not create a demand on transportation- or other infrastructure that is disproportionate to uses permitted outright in that zoning district; and,

4.7.4.3 the proposed development is compatible with the size, dimensions, configuration and topography and natural and man-made features of the site; and,

4.7.4.4 the location, size and functioning of the proposed development shall be reasonably compatible with and not unreasonably impair the use and enjoyment of surrounding properties nor limit the appropriate development of those properties.

**4.7.5** The City may approve a conditional use with one or more of the following conditions, among others:

4.7.5.1 Site and lot dimensions larger than the minimum requirements;

4.7.5.2 Site or architectural design features intended to limit adverse environmental affects, including the preservation of existing trees and other natural resources;

4.7.5.3 Limits on the number and location of vehicular accesses to the site;

4.7.5.4 Street dimensions larger than standard to accommodate the vehicle traffic that the use may generate, and dedications and improvement of public right of way that is roughly proportional to the traffic impact;

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4.7.5.5 Off-street parking and loading spaces greater than the minimum required;

4.7.5.6 Limitations on signage;

4.7.5.7 Limits on building dimensions and location to reduce obstructions of views, light and air to surrounding properties, including larger setback areas;

4.7.5.8 Sight obscuring fencing and landscaping to reduce noise, light and other environmental impacts on surrounding properties;

4.7.5.9 Limits on hours, days, place and manner of operation;

4.7.5.10 Conditions that limit future alterations and additions to the site.

4.7.5.11 Conditions to minimize impacts and protect transportation facilities, corridors or sites.

**4.8 Rezone Application**. The City may approve an application to rezone property by a quasi-judicial or a legislative process as the City determines.

**4.8.1** An applicant for a quasi-judicial rezone shall submit, in addition to the submittals generally required for land uses and rezones set out in this chapter, a narrative statement and evidence that addresses the following criteria for approval:

4.8.1.1 The public interest to be served by the rezone;

4.8.1.2 That the public interest is best served by a rezone of the applicant's site compared to alternative sites already zoned for the use(s) allowable if the property were rezoned;

4.8.1.3 That the rezone is consistent with the City's comprehensive land use plan;

4.8.1.4 That the rezone if approved will not substantially limit, impair or preclude allowed uses of surrounding properties;

4.8.1.5 That public and private infrastructure is or will be available to serve the allowable uses of the site if the rezone is approved; and, if applicable,

4.8.1.6 That the condition of the site or surrounding properties or that societal circumstances generally have changed since the last amendment of the City's comprehensive land use plan such that the rezone is appropriate.

**4.8.2** An application to rezone property in the IP or OP district to any zone other than the BPO zone may be approved only if the City finds substantial evidence to show that the rezone if granted shall not reduce the potential number of persons who may be employed in those areas for which Metro requires that the City preserve opportunities for employment.

#### 4.9 Text Amendment Application.

**4.9.1** The City may approve an application for a text amendment to this Code (other than a rezone) by a quasi-judicial or a legislative process as the City determines.

**4.9.2** An applicant for a quasi-judicial text amendment shall submit the following in addition to the submittals generally required for land uses and rezones set out in this chapter:

4.9.2.1 A narrative stating the purpose of the application;

4.9.2.2 A comprehensive list of all sections of this Code to be amended;

4.9.2.3 If applicable, a graphical or similar depiction of site and design standards, structural or area dimensions or layout, or other visual effects that would result from the amendment if approved;

4.9.2.4 A list of all statewide planning goals and other administrative rules, Metro planning requirements, and City comprehensive land use plan provisions that the applicant deems relevant to the application and a narrative as to how the application is consistent with those other enactments; and,

4.9.2.5 A narrative description of how the application if approved would serve the public interest.

**4.9.3** The criteria for decision on a text amendment are set out In Chapter 9 of this Code relating to the Type 4 (Legislative) process.

**4.10** Text Amendment or Rezone Affecting Transportation Facility. When a proposed text amendment or rezone may "significantly affect an existing or planned transportation facility" (as that phrase is defined in Oregon law), the City may require the applicant to submit an independent, professional traffic study to address whether approval of the amendment or rezone requires measures to assure that the land uses that would be allowed by such approval are consistent with the identified function, capacity, and performance standards of that facility.

**4.10.1** The City shall coordinate its determination of whether a text amendment or rezone may significantly affect such a facility with affected transportation facility and service providers and other affected local governments.

**4.10.2** A text amendment or rezone significantly affects a transportation facility if it would:

4.10.2.1 Change the functional classification of an existing or planned transportation facility; or,

4.10.2.2 Change standards implementing a functional classification system; or,

4.10.2.3 As measured at the end of the planning period identified in the City's adopted transportation system plan:

4.10.2.3.1 Allow land uses or levels of development that would result in types of travel or access that are inconsistent with the functional classification of an existing or planned transportation facility; or,

4.10.2.3.2 Degrade the performance of an existing or planned transportation facility such that it would not meet the performance standards identified in the transportation system plan or comprehensive land use plan; or,

4.10.2.3.3 Degrade the performance of an existing or planned transportation facility that is otherwise projected not to meet the performance standards identified in the transportation systems plan or comprehensive land use plan.

**4.10.3** When the City determines that a text amendment or rezone would have such a significant effect, the City may take any of the measures to remedy that effect as are

provided in Oregon Administrative Rule OAR 660-012-0060 as amended or renumbered from time to time, including but not limited to imposing conditions of approval on the text amendment or rezone requiring transportation system management measures, demand management or minor transportation improvements.

### **5 TREE PROTECTION**

**5.1 Scope.** Every tree within the City with a diameter of 5 inches or greater shall be preserved and protected as required by this Chapter. A tree with a single trunk shall be measured at 4.5' above grade, otherwise known as "diameter at breast height" and designated hereafter as DBH. For a tree with multiple main stems digressing at less than 24 inches above grade the measurement will be determined by the greater of the measurement of the trunk at the point of digression or the sum of the diameter of all stems measured 6 inches above the point of digression. A tree that has been reduced to a stump shall be measured across the top of the trunk. For purposes of this Chapter 5, to "Cut" a tree means to fell or remove a tree or to do anything that has the natural result of causing the death or substantial destruction of a tree.

**5.2 Tree Care Standards**. No person other than the property's owner or a tree care provider licensed and bonded as such shall perform tree preservation, tree protection, tree maintenance or tree removal. All such work shall be done in accordance with ANSI A-300.

**5.3. Application Required.** No person shall Cut a tree without first submitting an application, paying the applicable fees, obtaining a City permit and complying with all terms and conditions of the City permit. The provisions of this Chapter including the requirement for a City Permit shall control over any authority to Cut a tree purportedly granted by any other federal, state or local authority.

**5.3.1** In an emergency wherein in a tree presents imminent danger to person or property, the property owner shall report the action to the City within 48 hours or the first work day following a weekend or holiday. The property owner shall also submit the required application without charge and provide documentation supporting the imminent danger presented by the tree sufficient to satisfy exemption from the standard permit requirements of this Chapter.

5.3.1.1 If it should be found by the Planning Commission that the supporting documentation does not support a finding that the tree presented an imminent danger, it shall be deemed a violation of this Chapter.

**5.3.2** Every application to remove a tree(s) shall provide:

5.3.2.1 A diagram of the lot drawn to approximate scale showing the number, size, species and location of all trees on the property and the tree(s) proposed to be Cut.

5.3.2.2 Proof that the topography of the property is such that to cut the tree will not adversely affect, soil retention, stability of earth, flow of surface water, protection of nearby trees, windbreaks and a desirable balance between shade and open space.

5.3.2.3 Evidence that to Cut the tree will not materially affect the preservation of an upland wooded corridor or stream side vegetated corridor as identified in the City's Comprehensive Land Use Plan.

5.3.2.4 When mitigation is anticipated, a mitigation plan showing location and

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species of tree or trees to be planted subject to the standards set forth in the section applicable to the permit type, or tender of payment of the in lieu fee to the mitigation fund.

**5.4 Application Types on Developed Residential Lots.** An applicant seeking to Cut a tree or trees on a developed lot shall apply separately for each tree to be Cut under one of the following applications types:

**5.4.1** Type "A" Permit. Trees that are dead or diseased shall be reviewed and approved under a Type 1 process. In instances when it cannot be determined readily that a tree is diseased beyond recovery, or that measures cannot be taken to restore the tree's health, approval may be conditioned on an evaluation by a certified arborist or appealed to the Planning Commission upon payment of the appeal fee. For an approved Type "A" permit no mitigation is required.

**5.4.2** Type "B" Permit. Trees that are dangerous or potentially destructive to public or private property may be approved by a Type 1 process. When it cannot be determined readily that a tree poses a potential for being dangerous or destructive, approval may be conditioned upon evaluation by a certified arborist or appealed to the Planning Commission upon payment of the appeal fee. For an approved Type "B permit no mitigation is required.

**5.4.3** Type "C" Permit. Trees required to be removed for the purpose of enlarging the footprint of a structure, adding a deck, patio, or other building structure on already improved lots may be approved by a Type 1 process. A Type "C" permit will only be issued subsequent to the approved building permit.

**5.4.4** Type "D" Permit. A tree less than 5" DBH does not require a permit for removal. A tree between 5" and 10" DBH not permitted for removal under any other permit type may be removed at the discretion of a property owner under a Type 1 process. Approval shall be conditioned upon confirmation that the tree to be removed does not exceed the maximum DBH. No more than one tree shall be permitted for removal under a type "D" permit in any 24-month period. No mitigation shall be required.

**5.4.5** Type "E" Permit. Trees measuring 10" DBH or greater and not eligible for any other permit type, including Type "D," shall be subject to permitting with Planning Commission approval under a Type 2 process. For an approved Type "E" Permit mitigation shall be provided as set forth in Section 5.5. Under certain circumstances, the Planning Commission may require mitigation exceeding that required in Section 5.5, but not less.

**5.5 Mitigation Standards on Developed Residential Lots.** At such time as mitigation is required for any permit designated as a Type "A" through Type "E" the standards shall be as follows:

**5.5.1** The minimum size for a tree planted as mitigation shall be 2" diameter when measured from the top of the root ball for deciduous trees. Evergreen trees shall be a minimum of 6' tall measured from the top of the root ball, excluding the leader.

**5.5.2** The specific species of a tree planted for mitigation shall be at the owner's discretion, but must be such that it contributes significantly to the future maintenance of the canopy in Durham. The permit decision-making authority shall have the right to reject as mitigation any proposed tree that does not meet the general intent of Chapter 5 of the Development Code.

**5.5.3** Mitigation trees shall be planted within 6 months of the date of permit approval. The City Administrator may approve a one-time extension of 60 days.

**5.5.4** A mitigation tree shall be planted so as to insure that the tree grows to maturity.

**5.5.5** The recipient of a tree removal permit shall request an inspection of the completed mitigation planting upon completion, but no later than 6 months following permit issuance or a subsequent 60-day extension thereof.

**5.5.6** Any mitigation planting failing within 2 years of the time of the first inspection by the City shall be replaced at the owner's expense and the City shall be notified of such replacement at the time of planting.

**5.5.7** A final inspection shall be requested within 60 days of the second anniversary of the date of the last planting and the permit shall not be considered finalized until such time as a final inspection is conducted and found to be in conformity with the mitigation standards.

**5.5.8** The City shall make every reasonable effort to notify the property owner when the final inspection is due, but it shall be the responsibility of the property owner to contact the City.

**5.6 Type "F" Permit**. A permit issued for removal of a tree(s) 5" DBH or greater in developed commercial and industrial zones shall be designated a Type "F" Permit and be subject to review and approval by the Planning Commission under a Type 2 process. Mitigation shall be required per the conditions set forth in section 5.8.

**5.6.1** Removal of a tree in the commercial and industrial zones shall not qualify for any other permit type.

5.7 Type "G" Permit. For Previously Undeveloped Property.

**5.7.1** Tree Preservation Plan. The City's approval of a land division-, land use- or building permit issued for vacant property shall be deemed to obligate the property owner to use best efforts to preserve all existing trees on the site to be divided or developed. Separate Type "G" permit applications shall be submitted for a land division and installation of required infrastructure as well as for installation of utilities and structural building permits on each lot at the time the lot applies for a building permit. The applicant shall submit with the initial application a tree preservation plan prepared by a certified arborist with a narrative as to how the plan will effect tree preservation.

**5.7.2** An applicant shall attempt to preserve existing trees on a site by varying the site design, as provided for elsewhere in this Code, and by the following means, whichever are applicable:

5.7.2.1 Specific measures for tree preservation and protection during all phases of construction, including excavation, grading and filling, repair and removal of trees, pruning and structural support, fertilization and aeration;

5.7.2.2 Use of tree protection zone or construction zone tape with tree fencing;

5.7.2.3 All tree related decisions and activity to be approved by the City's arborist;

5.7.2.4 All preserved tree health determinations, other than construction damage,

to require core samples or other non-harmful procedures;

5.7.2.5 Authorize the City to stop work for any violation of the approved plan;

5.7.2.6 Require the contractor to acknowledge the approved tree protection plan

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in writing prior to any on-site tree removal, with a copy of same provided to the City.

5.7.2.7 Repair any damage to a preserved tree in a timely manner.

5.7.2.8 Employ an Arborist to prevent harm from construction activity to a tree to be preserved on the site;

5.7.2.9 Coordinate the project grading with the City's Arborist to identify possible preservation of additional trees not shown on the application;

**5.8 Mitigation Required**. Removed trees shall be replaced with mitigation trees to the extent that at maturity they equal the canopy being removed or mature canopy coverage equivalent to 35% of the square footage of the lot, whichever is less. Mature canopy coverage shall be as set forth on the City's tree list based on the tree species, or as otherwise determined by the City Administrator.

5.8.1 Preservation of existing trees in good condition, suitable for preservation and of appropriate species, shall receive a 200% credit based on their existing canopy area.
Planting of native species shall receive a credit of 125% of mature canopy.
(Example: A 10,000 s.f. lot would require 3,500 s.f. of canopy. An existing Black Hawthorne has 314 s.f. of existing canopy. This property would receive a credit of 628 s.f., leaving 2,872 s.f. that will need to be mitigated for with new plantings.)

**5.8.2** Mitigation trees shall be selected from any of the tree lists maintained by the City, excepting nuisance trees, unless otherwise approved by the City Administrator.

**5.8.3** The minimum size for a tree planted as mitigation shall be 2" diameter when measured from the top of the root ball for deciduous trees. Evergreen trees shall be a minimum of 6' tall measured from the top of the root ball, excluding the leader.

**5.8.4** Mitigation trees shall be located as follows

5.8.4.1 Trees categorized as small on the City's tree list shall be spaced no closer than 15' on center from other trees and no closer than 10' from the face of any structure.

5.8.4.2 Trees categorized as medium on the City's list shall be spaced no closer than 20' on center from other trees and no closer than 10' from the face of any structure.

5.8.4.3 Trees categorized as large on the City's tree list shall be spaced no closer than 30' on center from other trees and no closer than 15' from the face of any structure.

5.8.4.4 No tree shall be placed less than 3' from any hard surface.

**5.8.5** Replacement of one or more trees when required as a condition of a land division or land development approval shall be complete within 6 months after the approval is final. The City may grant a 60-day extension if the City finds abnormal weather conditions require delay. Additional time beyond the 60-day extension shall be subject to Planning Commission approval.

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**5.8.6** Trees removed for the purpose of installation of infrastructure upon a division of land may be mitigated by the developer by planting the required mitigation trees upon any lot in the division. Such trees will be required to be planted outside the anticipated footprint of any future structure or within required structural setback areas. At such time as building occurs, the builder/owner of the lot shall receive a credit of 100% of mature canopy based on the species planted.

**5.8.7** When an improved site cannot accommodate the required number of replacement trees the City may require the applicant to pay to the City a fee in lieu of replacement. The fee in lieu shall be in amount set by resolution of the City Council and shall be based upon the percentage of mature canopy not recovered through mitigation planting.

**5.9 Type "H" Permit. Preserved Trees.** A tree initially designated to be preserved in the tree preservation plan that dies prior to 2 years after project completion shall be replaced by the property owner. The Planning Commission shall determine the minimum size, but in no case shall the replacement tree be less than 2.5" DBH and of a variety expected to provide the canopy coverage at maturity of the tree being replaced.

**5.9.1** It shall be the responsibility of the property owner to notify the City at any time a preserved tree requires replanting within the 2-year period and to request a final inspection by the City at the end of the 2-year period.

**5.9.2** A tree removal permit issued pursuant to section 5.9 shall not be considered final until the expiration of the 2-year period in compliance with all conditions imposed thereon.

**5.10 Tree Permit Process.** Permit types "A" through "D" shall be reviewed by a Type 1 process. All other permits for the removal of a tree or trees shall be by a Type 2 process.

**5.11 Rights Reserved.** For all permit types, the decision-making authority reserves the right to deny a permit, require mitigation or require mitigation beyond the minimum specified in this ordinance when it is considered in the best interest and welfare of the community as a whole. Administrative decisions are appealable to the Planning Commission and Planning Commission decisions may be appealed to the City Council.

**5.12** Determination of Permit Type. Certain trees on developed residential lots for which the City receives an application for removal may qualify for removal under more than one permit type. In such cases, the City shall determine the appropriate permit type.

# **6** SIGN REGULATION

**6.1 Scope**. Any sign visible from the public right-of-way is subject to regulation by this Code. This Code shall apply to the placement of a new sign and major modification or replacement of an existing sign. Signs are regulated in all zoning districts and as to all uses of land.

**6.1.1** A major modification of an existing sign means a change in dimension, structure or placement to the extent that any or all of those features of the particular sign(s) are (now) subject to the limitations or requirements of this Code.

**6.1.2** Signage is not a permitted principal use of property in any zoning district but instead is deemed to be incidental and subordinate to a principal use that is a permitted use of the property under this Code.

6.2 **Prohibited Signage Features**. In all zoning districts, no sign shall:

**6.2.1** Use internal illumination, a flashing or other intermittent device to display a message, or rotate, revolve or move;

**6.2.2** Use external illumination that generates glare that disrupts the vision of motorists on adjacent right of way or that exceeds 1 foot-candle as measured at any boundary of the property on which the sign is located;

6.2.3 Project above the highest point of any building to which the sign is attached;

**6.2.4** If freestanding, exceed 5 feet in height above average grade as measured within a 10 foot radius from the base of the sign;

**6.2.5** If freestanding, exceed 5 feet above the height of public right-of-way abutting the property if the latter is more than 2 feet above average grade at the base of the sign as measured in subsection 6.2.4 above;

6.2.6 Stand less than 5 feet from a property line as shown in deed records;

6.2.7 Stand within or project into any portion of the public right-of-way, except for:

6.2.7.1 A traffic control device authorized by the applicable road authority;

- 6.2.7.2 An official street name sign;
- 6.2.7.3 A sign designating public transit stops;

6.2.7.4 A directional sign to a federal, state, or local government function;

6.2.7.5 A sign identifying a public utility lying in or upon the right-of-way, or a sign identifying a public telephone.

**6.2.8** In all zoning districts, no sign shall have more than 2 display faces nor have any display face larger than 4 by 6 feet.

**6.3** Signs Allowed Without Permit. The following signs may be placed without an application for and approval of a permit:

**6.3.1** A sign in the public right-of-way that is expressly allowed by this Code.

**6.3.2** A sign on private property in a residential zoning district that is incidental to an allowed use of that property (other than a home occupation), limited to 2 such signs at any one time, each not larger than 8 square feet in area.

**6.3.3** A sign placed on a window or door of a structure in a multi-unit residential, OP, IP or BPO zoning district that identifies the name, address and telephone number of the property owner or manager and that does not exceed 2 square feet in area.

**6.3.4** A sign placed on property in the OP, IP or BPO zoning districts that is not specifically provided for in a development permit, limited to 4 such signs at any one time, each not larger than 16 square feet in display area.

**6.4** Home Occupation Signs. Upon application the City may approve a permit for a home occupation sign to be placed on property in a zoning district where a home occupation is a permitted use if the City finds that the applicant holds a current, valid City business license for the home occupation and that the property owner if other than the applicant has approved the proposed sign in writing.

**6.4.1** A permitted home occupation sign shall be attached to the residence where the home occupation exists. No portion of the sign shall be higher than 6 feet above grade, and the sign shall not exceed 2 square feet in area.

**6.5** Signs Requiring Permit - SDR, MDR and MDDO Districts. Upon application the City may approve a permit for the following signage, in addition to the signage allowed without a permit, for a permitted use of property in a residential zoning district:

6.5.1 One monument sign that generally identifies the property or subdivision.

**6.5.2** A comprehensive sign program for a subdivision or multi-unit residential development if the City finds that the location, size, design, function and aesthetics of the signage are compatible with the overall design of the building facade(s) based on the following:

6.5.2.1 A plot plan showing the proposed location of any freestanding sign, traffic and directional signs and elevation drawings showing proposed sign size, materials and colors;

6.5.2.2 Elevation drawings showing proposed wall sign for each building and showing the proposed area and location on the building facade for each sign identifying the building occupant(s).

**6.6 Signs Requiring Permit - Other Districts**. Upon application the City may approve a permit for the following signage on property within those districts (in addition to the sign(s) allowed without a permit) in the OP, IP and BPO Districts:

6.6.1 One monument sign that generally identifies the property;

**6.6.2** One directory sign per occupiable structure that lists the names and locations of persons occupying the structure;

**6.6.3** One wall sign for each individual person or entity or person that occupies a structure, identifying the location and entry door of the entity or person, not exceeding 30 square feet in area, not extending more than 15 feet horizontally in either direction from the centerline of the entry and with dimensions proportional to the building facade on which the sign is placed.

**6.7 Comprehensive Sign Program - OP, IP and BPO Districts.** On application the City may approve a permit for signage in the OP, IP and BPO Districts (in addition to the signage allowed by this Code without a permit) for a development that comprises more than one building or that comprises one building larger than 10,000 square feet, if the City finds that the location, size, design, function and aesthetics of the signage are compatible with the overall design of the building facade(s) based on

**6.7.1** A plot plan showing the proposed location of any freestanding sign, traffic and directional signs and elevation drawings showing proposed sign size, materials and colors; and,

**6.7.2** Elevation drawings showing the proposed wall sign for each building and showing the proposed area and location on the building facade for each sign identifying the building occupant(s).

**6.8 Sign Permit Process**. An application for a sign permit when a permit is required by this Code shall be reviewed by a Type 2 process or by the process applicable to the underlying development with which a sign permit application is included, whichever type affords the most process.

**6.8.1** An application to replace an existing sign that does not include a substantial change in dimension, location, type or material shall be reviewed by a Type 1 process.

# 7 SUPPLEMENTAL LAND USE REGULATIONS

# 7.1 Accessory Dwelling Unit

**7.1.1** An Accessory Dwelling Unit (ADU) is allowed in a residential district to create new housing units while respecting the appearance and scale of single unit detached residences, to provide additional housing stock with minimal impact on the quality and character of existing neighborhoods, to allow a mix of housing that responds to changing family needs and smaller households, and to foster a more efficient use of existing housing stock and the availability of more affordable housing.

**7.1.2** An ADU may be created within or shall share a common wall with the primary residence. A garage may be converted to an ADU; all provisions of Section 3.7 must be met. No off-street parking is required for a Accessor Dwelling Unit.

**7.1.3** An ADU shall not be larger than 33 percent of the habitable area of the primary residence (excludes garage) or 600 square feet, whichever is less.

**7.1.4** The primary entrance to the ADU shall not be newly constructed on the facade of the primary residence that faces public right of way.

7.1.5 All site design regulations of the zoning district shall apply to the ADU.

**7.1.6** An ADU created through the addition of floor area to the primary single family dwelling shall include the following design features:

7.1.6.1 The exterior finish material must be the same or visually match the exterior finish material of the primary single family dwelling with respect to type, size, placement, and color;

7.1.6.2 The siding for exterior walls must be the same or similar material and color as the primary single family dwelling;

7.1.6.3 The roof pitch must be the same as the predominant roof pitch of the primary single family dwelling;

7.1.6.4 Trim on edges of elements on the addition must be the same in type, size, and location as the trim used on the primary single family dwelling;

7.1.6.5 Windows must match those on the primary single family dwelling in proportion (relationship of width to height), shape and size; and,

7.1.6.6 Eaves must project from the building walls the same distance as the eaves on the primary single family dwelling.

# 7.2 Flood Management Area

**7.2.1** Scope. The City of Durham has the primary responsibility for planning, adoption and enforcement of land use regulations to accomplish proper management of special flood hazard area [FEMA 44 CFR Part 59.22]

The areas of special flood hazard identified by the Federal insurance Administration in a scientific and engineering report entitled "The Flood Insurance Study for the City of

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Durham" dated November 4, 2016 with accompanying Flood Insurance Maps are hereby adopted by reference and declared to be a part of this section. The Flood Insurance Study in on file at Durham City Hall. No structure or land shall hereafter be constructed, located, extended, converted, or altered without full compliance with these regulations.

7.2.1.1 An application for development in the floodplain shall be reviewed and decided by a Type 1 process but for those aspects of the development that are within the jurisdiction of the City Building Official. A development permit shall be obtained before construction or development begins within any area of special flood hazard. The permit shall be for all structures including manufactured homes, as set forth in the "DEFINITIONS," and for all development including fill and other activities, also as set forth in the "DEFINITIONS."

Application for Development Permit

Application for a development permit shall be made on forms furnished by the City of Durham and may include but not limited to plans in duplicate drawn to scale showing the nature, location, dimensions, and elevations, of the area in question; existing or proposed structures, fill, storage of materials, drainage facilities, and the location of the foregoing. Specifically, the following information is required:

(1) Elevation in relation to mean sea level, of the lowest floor(including basement) of all structures;

(2) Elevation in relation to mean sea level of floodproofing in any structure;

(3) Certification by a registered professional engineer or architect that the floodproofing methods for any nonresidential structure meet the floodproofing criteria; and

(4) Description of the extent to which a watercourse will be altered or relocated as a result of proposed development.

7.2.1.2 When base flood elevation data is not available from that Flood Insurance Study the City shall obtain, review, and reasonably utilize the best available base flood elevation and floodway data available from a federal, state or other source in order to administer these regulations.

7.2.1.3 The City shall maintain for inspection all records relating to the provisions of these floodplain regulations to the extent required by federal and state law.

7.2.1.4 Permit Review Criteria

DUTIES AND RESPONSIBILITIES OF THE LOCAL ADMINISTRATOR Duties of the local administrator shall include, but not be limited to: Permit Review

 Review all development permits to determine that the permit requirements have been satisfied.

(2) Review all development permits to determine that all necessary permits have been obtained from those Federal, State, or local governmental agencies from which prior approval is required. (3) Review all development permits to determine if the proposed development is located in the floodway. If located in the floodway, assure that the encroachment provisions are met.

(4) In areas where a regulatory floodway has not been designated, no new construction, substantial improvements, or other development (including fill) shall be permitted with Zones A1-30 and AE on community's FIRM, unless it is demonstrated that the cumulative effect of the proposed development, will not increase the water surface elevation of the base flood more than one foot at any point within the community.

**7.2.2** Public Notice. The degree of flood protection required by these regulations is deemed reasonable for regulatory purposes and is based on scientific and engineering considerations. Larger floods can and will occur. Flood heights may be increased by manmade or natural causes. The City does not represent that compliance with these regulations shall cause any property or any use of property allowed by these regulations to be safe from flooding or flood damage.

If any section clause, sentence, or phrase of these provisions is held to be invalid or unconstitutional by any court of competent jurisdiction, then said holding shall in no way effect the validity of the remaining portions of this section.

These provisions do not imply that land outside the areas of special flood hazards or uses permitted within such areas will be free from flooding or flood

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damages. This section shall not create liability on the part of the City of Durham, any officer or employee thereof, or the Federal Insurance Administration, for any flood damages that result from reliance on these regulations or any administrative decision lawfully made hereunder.

7.2.2.1In case of any conflict between these regulations and any existingeasements, covenants, or deed restrictions, the greater regulation shall control.

7.2.2.2 These regulations shall be considered as minimum requirements, liberally construed in favor of the City and shall neither limit nor repeal any other powers granted the City under state law or the City charter.

**7.2.3** Elevation Data. Where the base flood elevation data is provided through the Flood Insurance Study or those other sources described above, the Building Official shall obtain the record of the actual elevation (in relation to mean sea level) of the lowest floor (including basement) of all new or substantially improved structures, and whether or not the structure contains a basement. The City Building Official shall verify and record the actual elevation (in relation to mean sea level), maintain the flood proofing certification required in this Chapter and maintain for public inspection all records pertaining to the provisions of this Chapter.

**7.2.4** No Elevation Data. Where elevation data is not available either through the Flood Insurance Study or those other sources, the City Building Official shall review an

application for a building permit to assure that the proposed construction will be reasonably safe from flooding. The test of reasonableness is a local judgment and includes use of historical data, high water marks, photographs of past flooding, etc., where available. Failure to elevate at least two feet above grade in these zones may result in higher insurance rates.

**7.2.5** Altered Watercourse. If a land division or land development applicant proposes an alteration or relocation of an existing watercourse, the City Building Official shall first notify adjacent communities and the Department of Land Conservation and Development prior to any such alteration or relocation and shall submit evidence of such notification to the Federal Insurance Administration.

7.2.5.1 The City Building Official shall require that maintenance is provided within the altered or relocated portion of the watercourse so that the flood carrying capacity is not diminished.

**7.2.6** Interpretations. The City Building Official shall make interpretations where needed as to the exact location of the boundaries of the areas of special flood hazards (for example, where there appears to be a conflict between a mapped boundary and actual field conditions). A person contesting the location of the boundary may appeal the interpretation under the standards of Section 60.6 of the rules and regulations of the National Flood Insurance Program (44 CFR 59-76).

7.2.7 Special Flood Hazards. In all areas of special flood hazards:

7.2.7.1 All new construction and substantial improvements shall be anchored to prevent flotation, collapse, or lateral movement of the structure;

7.2.7.2 A manufactured home shall be anchored to prevent flotation, collapse or lateral movement and shall be installed using methods and practices that minimize flood damage. Anchoring methods may include, but are not limited to, use of over-the-top or frame ties to ground anchors (see FEMA's "Manufactured Home Installation in Flood Hazard Areas" guidebook for additional techniques).;

7.2.7.3 All new construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage, using methods and practices to minimize flood damage. Electrical, heating, ventilation, plumbing, and airconditioning equipment and other service facilities shall be designed and otherwise elevated or located so as to prevent water from entering or accumulating within the components during conditions of flooding;

7.2.7.4 All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of flood waters into the system. New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of flood waters into the systems and discharge from the system into flood waters, and on-site waste disposal systems shall be located to avoid impairment to them or contamination from them during flooding.

**7.2.8** Minimize Potential Damage. An applicant for a land division for an area subject to these regulations shall show measures to be taken consistent with the need to minimize flood damage.

7.2.8.1 A proposed land division shall have public utilities and facilities such as sewer, gas, electrical, and water systems located and constructed to minimize or eliminate flood damage and adequate drainage to reduce exposure to flood damage.

7.2.8.2 Where base flood elevation data has not been provided or is not available from another authoritative source, it shall be generated for a proposed land division or land use which contains at least 50 lots or 5 acres (whichever is less).

**7.2.9** Lowest Floor. In all areas of special flood hazards where the base flood elevation data has been provided by the sources described in this Chapter:

7.2.9.1 For any residential construction, new construction and substantial improvement of any residential structure shall have the lowest floor, including basement, elevated a minimum of one foot above the base flood elevation; and,

7.2.9.2 Fully enclosed areas below the lowest floor that are subject to flooding are prohibited unless designed to automatically equalize hydrostatic flood forces on exterior wall by allowing for the entry and exit of flood waters. Designs for meeting this requirement shall meet or exceed the following minimum criteria:

7.2.9.2.1 A minimum of two openings having a total net area of not less than one square inch for every foot of enclosed area subject to flooding shall be provided.

7.2.9.2.2 The bottom of all openings shall be no higher than one foot above grade.

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7.2.9.2.3 Openings may be equipped with screens, louvers, or other coverings or devices provided that they permit the automatic entry and exit of flood waters.

7.2.9.3 For any non-residential construction, new construction and substantial improvement of any commercial, industrial or other nonresidential structure, either the lowest floor, including basement, shall be elevated at or above the base flood elevation; or, the lowest floor together with attendant utility and sanitary facilities shall:

7.2.9.3.1 be flood proofed so that the below base flood level the structure is watertight with walls substantially impermeable to the passage of water;

7.2.9.3.2 have structural components capable of resisting hydrostatic and hydrodynamic loads and effects of buoyancy;

7.2.9.3.3 be certified by a registered professional engineer or architect that the design methods of construction are in accordance with accepted standards of practice for meeting provisions of this subsection based on their development and/or review of the structural design, specifications and plans, with such certification to be provided to the Building Official;

7.2.9.3.4 Nonresidential structures that are elevated, not floodproofed, must meet the same standards for space below the lowest floor as described for residential structures;

7.2.9.3.5 A person who proposes to flood proof a nonresidential building shall be notified that the flood insurance premiums will be based on rates that are one foot below the floodproofed level (e.g. a building constructed to the base flood level will be rated as one foot below that level).

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7.2.9.4 For all new or substantially improved flood-proofed structures where elevation data is provided through the Flood Insurance Study, FIRM, or as otherwise required, obtain and record the actual elevation in relation to mean sea level to which the structure was flood-proofed, and maintain the flood-proofing certifications required.

**7.2.10** Manufactured Dwelling and RV. A manufactured dwelling to be placed or substantially improved within Zones A1-30, AH and AE shall be elevated on a permanent foundation such that the lowest finished floor of the manufactured dwelling is a minimum of *eighteen to twenty\_inches* above the base flood elevation and shall be securely anchored to an adequately anchored foundation system in accordance with this chapter.

(1) Manufactured dwellings supported on solid foundation walls shall be constructed with flood openings that comply with subsection 7.2.9;

(2) The bottom of the longitudinal chassis from bean in A zones, shall be at or above BFE;

(3) The manufactured dwelling shall be anchored to prevent flotation, collapse, and lateral movement during the base flood. Anchoring methods may include, but are not limited to, use of over-the-top or frame ties to ground anchors (Reference FEMA's "Manufactured Home Installation in Flood Hazard Areas" guidebook for additional techniques), and;

(4) Electrical crossover connections shall be a minimum of 12 inches above BFE.

7.2.10.1 A recreational vehicle placed on a site shall never be present in a floodplain for than 180 consecutive days, and shall be fully licensed and ready for highway use, on its wheels or jacking system, attached to the site only by quick disconnect type utilities and security devices, and have no permanently attached additions; or, it shall meet the requirements of this chapter for manufactured homes.

**7.2.11** Floodway. A Floodway is located within areas of special flood hazard described in this Chapter. A Floodway is an extremely hazardous area due to the velocity of flood waters which carry debris, potential projectiles, and erosion potential. For any area within a Floodway no encroachments, including fill, new construction, substantial improvements, and other developments shall be allowed unless a registered professional civil engineer certifies that hydrologic and hydraulic analysis performed in accordance with standard engineering practice shows that encroachments shall not result in any increase in flood levels during the occurrence of the base flood discharge. In such case, all new construction and substantial improvements shall comply with all applicable flood hazard reduction provisions of this chapter.

7.2.11.1 No manufactured home shall be installed in a Floodway except as expressly allowed by the Oregon Manufactured Home Specialty Code (2002 or later version).

**7.2.12** Critical Facilities. Construction of new Critical Facilities shall be, to the extent possible, located outside the limits of the Special Flood Hazard Area (SFHA) (100-

year flood plain). Construction of new critical facilities may be permissible within the SFHA if no feasible alternative site is available. Critical facilities constructed within the SFHA shall have the lowest floor elevated three feet or to the height of the 500-year flood, whichever is higher. Access to and from the critical facility should also be protected to the height utilized above. Flood proofing and sealing measures must be taken to ensure that toxic substances will not be displaced by or released into flood waters. Access routes elevated to or above the level of the base flood elevation shall be provided to all critical facilities to the extent possible.

**7.2.13** Crawlspace. Below-grade crawlspaces are allowed in the Special Flood Hazard Area subject to the following standards:

7.2.13.1 The building must be designed and adequately anchored to resist flotation, collapse, and lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy. Hydrostatic loads and the effects of buoyancy can usually be addressed through the required openings stated below.

7.2.13.2 Because of hydrodynamic loads, crawlspace construction is not allowed in areas with flood velocities greater than five (5) feet per second unless the design is reviewed by a qualified design professional, such as a registered architect or professional engineer. Other types of foundations are recommended for these areas.

7.2.13.3 The crawlspace is an enclosed area below the base flood elevation (BFE) and, as such, must have openings that equalize hydrostatic pressures by allowing the

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automatic entry and exit of flood waters. The bottom of each flood vent opening can be no more than one (1) foot above the lowest adjacent exterior grade.

7.2.13.4 Portions of the building below the BFE must be constructed with materials resistant to flood damage. This includes not only the foundation walls of the crawlspace used to elevate the building, but also any joist, insulation, or other materials that extend below the BFE. The recommended construction practice is to elevate the bottom of joists and all insulation above BFE.

7.2.13.5 Any building utility systems within the crawlspace must be elevated above BFE or designed so that flood waters cannot enter or accumulate within the system components during flood conditions. Ductwork, in particular, must either be placed above the BFE or sealed from flood waters.

7.2.13.6 The interior grade of a crawlspace below the BFE must not be more than two (2) feet below the lowest adjacent exterior grade.

7.2.13.7 The height of the below-grade crawlspace, measured from the interior grade of the crawlspace to the top of the crawlspace foundation wall must not exceed four (4) feet at any point. The height limitation is the maximum allowable unsupported wall height according to the engineering analyses and building code requirements for floor hazard areas.

7.2.13.8 There must be an adequate drainage system that removes flood waters from the interior area of the crawlspace. The enclosed area should be drained within a reasonable time after a flood event. The type of drainage system will vary because of the site gradient and other drainage characteristics, such as soil types. Possible options

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include natural drainage through porous, well-drained soils and drainage systems such as perforated pipes, drainage tiles or gravel or crushed stone drainage by gravity or mechanical means.

7.2.13.9 The velocity of flood waters at the site should not exceed five (5) feet per second for any crawlspace. For velocities in excess of five (5) feet per second, other foundation types should be used.

7.2.14 Small Accessory Structures

Relief from elevation or floodproofing requirements may be granted for small accessory structures that are:

- (1) Less than 200 square feet and do not exceed one story;
- (2) Not temperature controlled;

(3) Not used for human habitation and are used solely for parking of vehicles or storage of items having low damage potential when submerged;

(4) Not used to store toxic material, oil, or gasoline, or any priority persistent pollutant identified by the Oregon Department of Environmental Quality shall unless confined in a tank installed in compliance with this ordinance or stored at least one foot above Base Flood Elevation

- (5) Located and constructed to have low damage potential;
- (6) Constructed with materials resistant to flood damage;

(7) Anchored to prevent flotation, collapse, or lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy, during conditions of the base flood;

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(8) Constructed to equalize hydrostatic flood forces on exterior walls by allowing for the automatic entry and exit of floodwater. Designs for complying with this requirement must be certified by a license professional engineer or architect or

i. provide a minimum of two openings with a total net area of not less than one square inch for every square foot of enclosed area subject to flooding;

ii. the bottom of all openings shall be no higher than one foot above the higher of the exterior or interior grade or floor immediately below the opening;

iii. openings may be equipped with screens, louvers, valves, or other coverings or devices provided they permit the automatic flow of floodwater in both directions without manual intervention.

(9) Have electrical and other service facilities located and installed so as to prevent water from entering or accumulating with the components during conditions of the base flood.

**7.3** Home Occupation. A resident of a dwelling unit on property within a residential zoning district may conduct limited commercial activity within the confines of the dwelling unit, provided that:

**7.3.1** No person other than a resident of that dwelling unit shall be employed in the commercial activity; and,

**7.3.2** The commercial activity is only an incidental use of the dwelling, does not occupy any accessory dwelling unit, and is limited to no more than *1000 square feet* of the enclosed space, including a garage; and,

**7.3.3** The outside appearance of the dwelling unit (but for the signage allowed for a home occupation) is not changed to accommodate the commercial activity; and,

**7.3.4** The commercial activity does not generate vehicle trips greater than the ITE standard for such trips for a dwelling unit in that zoning district; and,

7.3.5 There is provision for off-street parking for visitors to the commercial activity; and,

**7.3.6** The commercial activity does not generate fume, light, noise, odor or vibration as measured at any boundary of the property that exceeds the emissions allowed for any permitted use in that zoning district.

**7.3.7** An application for a Home Occupation shall be reviewed by a Type 1 process.

# 7.4 Live-Work Residence

**7.4.1** A Live-Work Residence may be allowed as a conditional use in the MDR and MDDO districts.

**7.4.2** The site design and structural requirements of a live-work residence shall conform to the requirements of the Uniform Building Code (UBC) as enforced in the City. In case of any conflict between those requirements and the provisions of this Code as to site design or structural design, the UBC requirements shall control.

**7.4.3** The minimum and maximum parking allowance for a live-work residence shall be as shown in Table 3.7.5.

# 7.5 Mobile and Manufactured Housing

**7.5.1** A mobile or manufactured home sited in the SDR District and outside of a manufactured home subdivision or mobile home park shall comply with the site design standards of this Code and shall be:

7.5.1.1 Multi-sectional ("double wide" or wider) and enclose a floor area of not less than 1,000 square feet;

7.5.1.2 Placed on an excavated and back-filled concrete foundation,

enclosed at the perimeter with no more than 12 inches of the enclosing material exposed above grade or the highest side of the grade if on a slope;

7.5.1.3 Roofed with a nominal pitch at least 3 to 12;

7.5.1.4 Sided and roofed in color, material and appearance similar to that commonly used on residential dwellings within the community, with bare metal siding or roofing or panel siding not allowed;

7.5.1.5 Certified by the manufacturer to insulation standards equivalent to those required of single unit detached dwellings under the state building code (ORS 455.010);

7.5.1.6 With a garage constructed of like materials as the manufactured dwelling.

**7.5.2** A mobile or manufactured home within the SDR District shall have at least two of the following design features so long as the City requires equivalent design features for conventional, site-built detached single dwellings in that district:

7.5.2.1 Recessed entries;

7.5.2.2 Bay or bow windows;

7.5.2.3 Off-sets on building face or roof (minimum 24 inches);

7.5.2.4 Covered porch entry with pillars or posts at least 3 feet from face of

structure;

7.5.2.5 Eaves (minimum 12 inches)

7.5.2.6 Tile or shake roof or look-alike material.

# 7.6 Religious land use.

**7.6.1** A religious land use includes the use, building or conversion of real property for the purpose of religious exercise.

7.6.1.1 Religious exercise includes any exercise of religion whether or not compelled by or central to a system of religious belief.

**7.6.2** A religious land use is a conditional use in the MDR district and is subject to the site and design standards of this Code applicable in the underlying zone district, including adequate public facilities available to serve the use.

**7.6.3** An applicant for a conditional use as a religious land use may apply for a waiver of any requirement of this Code in addition or in lieu of an application for a variance. The City may grant such a waiver if it finds substantial evidence to show:

7.6.3.1 that the requirement as applied would be a substantial burden on the applicant's exercise of religion; and,

7.6.3.2 that no other property is available that would allow the applicant's exercise of religion without such a waiver. In such case, the applicant shall show the criteria by which it evaluated available property and shall evaluate all available property by the same criteria.

**7.6.4** The time and expense of a property search and of the City's application and review process shall not be deemed *per se* a substantial burden on religious exercise.

## 7.7 Temporary uses

**7.7.1** The City may allow an application for temporary use of property within the BPO, IP or OP District for temporary or seasonal sales of merchandise including prepared, non-perishable food not offered for consumption on site and for any use permitted outright or with conditions in the zoning district that does not include use of a permanent structure and does not involve continuous use of the property for more than 8 hours in any 24 hour period or for more than 60 days in any 12 month period.

7.7.1.1 A temporary use permit shall expire 90 days from the date of issuance.

**7.7.2** A temporary use shall comply with all site design requirements for the zoning district as to setback, vision clearance, off street parking unless the minimum parking spaces required by this Code are available elsewhere on the site, pedestrian and vehicle access and circulation, lighting, noise, and the signage allowed in the underlying district.

**7.7.3** The City may attach conditions to a temporary use permit including but not limited to a requirement for a current, valid, City business license, a food handler license if required by a government agency with jurisdiction, compliance with fire and life safety codes as to flammable material, and the placement and design of any accessory structures such as canopies, tables and so forth.

**7.7.4** The City may allow temporary use of property platted for a residential subdivision or partition for a sales or leasing office so long as the use is confined to a single platted lot within the land division that permanent utilities and paving are available to serve the use and any signage conforms to the provisions of this Code.

7.7.5 An application for a temporary use shall be reviewed by a Type 1 process.

#### 7.8 Transferable density

**7.8.1** An applicant for a Planned Residential Development or for a land division in a residential or environmental zoning district (SDR, MDR, MDDO, NRO) may request as part of that application to transfer the permitted or required density for the development site from one portion of the site to another portion, and the City may require such a transfer to protect natural resources and wildlife habitat.

**7.8.2** The City may allow or require a transfer of density on a development site when the transfer would allow the protection and preservation of significant natural resources and wildlife habitat, would lessen the effects of development restrictions in water quality and flood management areas or would allow a transition between established land use patterns and a use where density is concentrated on a portion of the site.

7.8.2.1 To encourage preservation of significant natural resources by the use of density transfer, when such a resource exists on the site and is to be preserved as

provided for in this section, the City shall allow up to a total of 40 percent additional density to be applied to that portion of the site to which the density is transferred.

**7.8.3** Except as allowed by subsection 7.8.2.1 of this Code, a person may apply to transfer the buildable density of no more than 30 per cent of the gross site area to another portion of the site proposed for development or for an adjacent site if owned by the same person and the adjacent site lies within in a zoning district where this section allows for density transfer.

7.8.3.1 Transferable density rights shall not be assignable and shall not be redeemable for cash or for a credit against any development fee or charge due the City.

7.8.3.2 A transferable density right shall be deemed void if not exercised within 15 years from the date that the City's land use decision granting the right is final or until the property on which a person seeks to exercise the right is rezoned into a zoning district in which the City does not allow the use of density transfer, whichever is first.

**7.8.4** The portion of the site of the land division or land development from which density is transferred shall be restricted by recorded covenants running with the land or shall be dedicated in fee or as a conservation or open space easement to a public entity for a public purpose. Any such covenant or dedication shall be in a form approved by the City attorney. The City shall keep a separate registry of all such transfers and of the allowable development level for the site following transfer.

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**7.8.5** As required by ORS 94.531(3), an applicant for a density transfer shall first show that the holder of a recorded mortgage encumbering land from which density is to be transferred from one portion to another has prior written notice of- and has consented in writing to the proposed transfer.

# 7.9 Solar Photovoltaic and Solar Thermal Energy Systems.

**7.9.1** The installation and use on a residential or a commercial structure of a solar photovoltaic- or a solar thermal energy system is an outright permitted use in any zone in which a residential or commercial structure is an allowed use. For purposes of this Section 7.9.1, "solar photovoltaic energy system" has the meaning given that term in ORS 757.360.

**7.9.2** An application to install a solar energy system on a structure as allowed by this Section shall be reviewed by a Type 1 procedure if:

7.9.2.1 the installation can be accomplished without increasing the footprint of the residential or commercial structure or the peak height of the portion of the roof on which the system is installed; and,

7.9.2.2 the solar energy system would be mounted so that the plane of the system is parallel to the slope of the roof.

**7.9.3** The City shall not charge a fee to review an application described in Section 7.9.2 other than building permit fees pursuant to ORS 455.020, 455.210 and 455.220. The City in reviewing the application may not require extensive surveys or site evaluations including, but not limited to, vegetation surveys, contour maps and elevation drawings.

**7.9.4** Subsections 7.92 and 7.9.3 of this Section 7.9 do not apply to an application to install a solar energy system on a residential or commercial structure that is:

7.9.4.1 a conservation landmark designated by the City because of the historic, cultural, archaeological, architectural or similar merit of the landmark; or,

7.9.4.2 that is located in an area designated as a significant scenic resource unless the material uses is designated as anti-reflective or is eleven percent or less reflective.

**7.9.5** An application to install a solar energy system on a structure that is not an application described in Section 7.9.2 of this section shall be reviewed by the procedure type appropriate to the approvals requested in the application.

**7.10** Wireless communication facilities (WCF). The intent of these regulations is to implement federal law that prohibits barriers to market entry by telecommunications providers and requires that any regulation be on a competitively neutral basis while

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preserving the City's discretion, as also allowed by federal law, to limit the visual effects of all such facilities (not limited to telecommunications providers' facilities) as viewed from residential neighborhoods and to require design and placement of such facilities to be compatible with the surrounding natural and built environments.

**7.10.1 Scope.** These regulations shall apply to the construction or reconstruction of both publicly and privately owned facilities but do not apply to:

7.10.1.1 Emergency or routine maintenance or repair of existing facilities, federally authorized equipment under Title 47, CFR and amateur radio facilities no more than 70 feet high (measured from the base of the support structure) as allowed by ORS 221.295;

7.10.1.2 Facilities completely enclosed within a habitable structure;

7.10.1.3 Satellite communication antennas up to 1 meter in diameter in residential zoning districts and up to 2 meters in diameter in all other zoning districts; and

7.10.1.4 Television and radio broadcast towers regulated by the FCC.

7.10.2 WCF Design Features.

7.10.2.1 No WCF shall include a "top hat" or "playpen" antenna array nor have davit arms extending more than 5 feet from a supporting structure.

7.10.2.2 The maximum height of any facility in any zoning district, including an antenna mounted to a roof or to the side of a structure shall be the maximum height allowed for any other structure in that district unless otherwise allowed by an adjustment or variance.

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7.10.2.3 No lighting shall be allowed except as expressly required by federal law.

7.10.2.4 All antenna towers and other on-ground facilities shall be obscured by fencing and landscaping in an aesthetic form and design approved by the City.

7.10.2.5 The City may require that antenna towers and other structures be painted or be disguised as artificial trees or smokestacks to minimize the visual impact of the structure(s) on residential neighborhoods.

7.10.2.6 Noise generating facilities such as cooling fans shall be screened by landscaping or structural buffers so as to limit the noise above ambient to the extent practicable as measured at any boundary of the WCF site if in or adjacent to a residential zoning district.

7.10.2.7 Site design shall include at least one off-street parking space for each WCF site. The setback requirements of the applicable zoning district shall apply to any WCF.

7.10.2.8 Co-Location. A WCF facility shall be constructed so as to allow co-location of similar facilities on the site in the future.

**7.10.3** Situs. Denial of an application for a conditional use as a WCF on the grounds that siting a WCF at that location is not compatible with residential neighborhoods shall not be deemed to actually or effectively prohibit telecommunications service unless the applicant shows by substantial evidence that:

7.10.3.1 There exists a significant gap and not merely "dead spots" in the applicant's own service coverage, and

7.10.3.2 The applicant has adequately investigated all feasible alternative sites and demonstrates that no alternative site is available to fill the significant gap in coverage.

**7.10.4** A WCF is a conditional use in the IP, OP and BPO zoning districts. An application for a WCF shall be reviewed by a Type 3 process.

7.10.5 Notwithstanding the time allowed for a Type 3 decision by Sections 9.7.6 and 9.7.15 of this Code, the City shall use its best efforts to decide an application for a WCF collocation within 90 days and to decide an application for any other WCF facility within 150 days of the date the application is deemed complete. The City shall adopt written findings in any case not decided within those timelines as to why the time allowed by this Section for decision is not reasonable as to that particular application.

7.10.5.1 For purposes of this Section, an application to add an antenna to an existing tower or other structure is a request for collocation if it does not involve a "substantial increase in the size of a tower" as defined in the Nationwide Programmatic Agreement for the Collocation of Wireless Antennas, 47 C.F.R. Part 1, Appendix B.

# 7.11 Cottage Cluster design and development standards

7.11.1 Cottage clusters are permitted in the Single Dwelling Residential (SDR)District.

7.11. 2 Cottage clusters are permitted through a Type I Process.

7.11. 3 The minimum number of cottages shall be 5 and the maximum number shall be 8.

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**7.11. 4** The minimum lot size for a cottage cluster shall be 10,000 square feet. All other Site and Design Standards shall be the same as for the SDR zone, except for building height: The maximum building height for all structures in a cottage cluster is 25 feet.

7.11. 5 The minimum number of feet between cottages within a cottage cluster shall be 10 feet.

7.11.6 No more than one cottage cluster shall be allowed to occupy a single lot.

**7.11.7** The maximum building footprint for a cottage shall be 900 square feet. The maximum average floor area for a cottage cluster is 1,400 square feet per dwelling unit. Up to 200 square feet may be exempted in the calculation of dwelling unit footprint for an attached garage or carport.

7.11. 8 Cottage clusters shall be exempt from any lot or parcel coverage or FAR (Floor Area Ratio) limitations.

7.11. 9 Nothing precludes Cottage Cluster dwelling units on individual lots within the Cottage Cluster development.

**7.11. 10** A preexisting detached single dwelling may remain on a lot with a Cottage Cluster. The preexisting single detached dwelling may be nonconforming with respect to the requirements of the SDR District. The preexisting single detached dwelling may be expanded up to the maximum height, footprint, or unit size required by the applicable code; however, a preexisting single-family dwelling that exceeds the maximum height, footprint, or unit size of the SDR District may not be expanded. The preexisting single detached dwelling shall count as a unit in the Cottage Cluster, and the floor area of the preexisting

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single detached dwelling shall not count towards any Cottage Cluster average or Cottage Cluster project average or total unit size limits.

**7.11. 11** The common courtyard must be a single, contiguous piece. Cottages must abut the common courtyard on at least two sides of the courtyard; the common courtyard must contain a minimum of 150 square feet per cottage; the common courtyard must be a minimum of 15 feet wide at its narrowest dimension, and the common courtyard must have frontage on a public street (Figure 7.11.10)

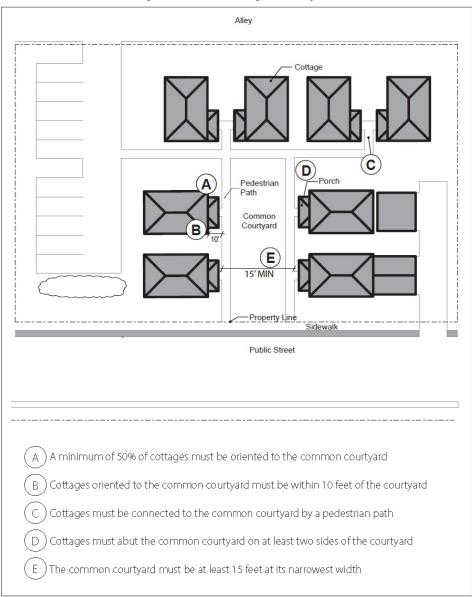


Figure 7.11.10 – Cottage cluster plan

7.11. 12 A minimum of 50 percent of cottages within a cluster must be oriented to the common courtyard and must have a main entrance facing the common courtyard; be within 10 feet from the common courtyard, measured from the façade of the cottage to the

nearest edge of the common courtyard; and be connected to the common courtyard by a pedestrian path.

**7.11. 13** Cottages within 20 feet of a street property line may have their entrances facing the street.

**7.11. 14** Cottages not facing the common courtyard or the street must have their main entrances facing a pedestrian path that is directly connected to the common courtyard.

**7.11. 15** The common courtyard shall be developed with a mix of landscaping, lawn area, pedestrian paths, and/or paved courtyard area, and may also include recreational amenities. Impervious elements of the common courtyard shall not exceed 75 percent of the total common courtyard area.

**7.11. 16** Areas such as utility vaults, perimeter setbacks and common parking areas and driveways do not qualify toward common courtyard area. Common courtyards may contain drainage swales and utilities, provided the area is otherwise usable for open space purposes.

7.11. 17 Pedestrian paths must be included in a common courtyard. Paths that are contiguous to a courtyard shall count toward the courtyard's minimum dimension and area.Parking areas, required setbacks, and driveways do not qualify as part of a common courtyard.

**7.11. 18** Common courtyard area must be either located within common tracts or subject to a recorded instrument acceptable to the City to ensure the common open space will perpetually benefit all residents of the cottage cluster development.

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**7.11. 19** Common open space areas must be constructed and landscaped prior to filing a final plat or, in the case of a site plan, construction and landscaping will be tied to final occupancy of the first cottage.

7.11. 20 Cottage cluster projects may include community buildings for the shared use of residents that provide space for accessory uses such as community meeting rooms, guest housing, exercise rooms, day care, or community eating areas. Community buildings must meet the following standards: Each cottage cluster is permitted one community building, which shall count towards the maximum average floor area; a community building that meets the development code's definition of a dwelling unit must meet the maximum 900 square foot footprint limitation that applies to cottages, unless a covenant is recorded against the property stating that the structure is not a legal dwelling unit and will not be used as a primary dwelling. Community buildings shall be included in the average floor area calculation for a cottage cluster.

**7.11. 21** Cottages within 20 feet of a street property line must meet any window coverage requirement that applies to detached single family dwellings in the same zone

**7.11.22** Off-street parking spaces and vehicle maneuvering areas shall not be located within of 20 feet from any street property line, except alley property lines; between a street property line and the front façade of cottages located closest to the street property line. This standard does not apply to alleys.

**7.11. 23** Off-street parking spaces shall not be located within 10 feet of any other property line, except alley property lines. Driveways and drive aisles are permitted within 10 feet of other property lines.

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**7.11. 24** Off-street parking may be arranged in clusters, subject to the following standards: Cottage cluster projects with fewer than 8 cottages are permitted parking clusters of not more than 5 contiguous spaces. Parking clusters shall be separated from other spaces by at least 4 feet of landscaping. Clustered parking areas may be covered.

7.11. 25 Off-street parking may be provided as a garage or carport.

**7.11. 26** Landscaping, fencing, or walls at least three feet tall shall separate clustered parking areas and parking structures from common courtyards and public streets.

**7.11. 27** Garages and carports (whether shared or individual) shall not abut common courtyards.

**7.11. 28** Individual attached garages up to 200 square feet shall be exempted from the calculation of maximum building footprint for cottages; individual detached garages must not exceed 400 square feet in floor area. Garage doors for attached and detached individual garages must not exceed 20 feet in width.

# 7.12 Townhouse design and development standards

7.12.1	Townhouses are permitted in the Single Dwelling Residential (SDR) District.
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7.12.2 Approval process. Townhouses are permitted through a Type I Process.

**7.12.3** New lots or parcels. Creation of new lots or parcels as part of a townhouse project must comply with provisions in Chapter 8.

7.12.4 The maximum number of townhouses allowed to be attached shall be 4.

7.12.5 The minimum distance between adjacent sets of townhouses shall be 20 feet.

**7.12.6** The minimum lot size for a townhouse shall be 1,500 square feet. A townhouse project may apply separate minimum lots for internal, external, and corner townhouse lots provided that they average 1,500 square feet, or less.

7.12.7 The maximum density for townhouses shall be 18 dwelling units per gross acre.
7.12.8 All townhouse lots shall meet the same front and rear setbacks as for the SDR District. External and corner lots shall meet the same side setbacks as for the SDR District. Internal side yards shall be zero feet. All other Site and Design Standards shall be the same as for the SDR zone.

**7.12.9** Off-street parking areas shall be accessed on the back façade or located in the rear yard. Garages on the front façade of a townhouse, off-street parking areas in the front yard, and driveway accesses in front of a townhouse are prohibited unless the following standards are met (Figure 7.12.9): Option 1: A townhouse project that includes a corner lot shall take access from a single driveway approach on the side of the corner lot. Option 2: Townhouses share access to the rear of the lot. Option 3: If driveway access is from the front of the lot, driveways shall be paired and there shall be a minimum distance of 24 feet between paired driveways.

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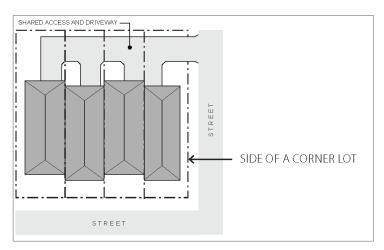
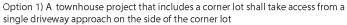
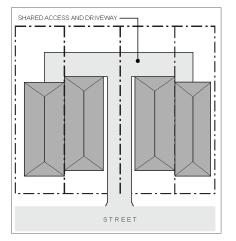
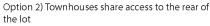


Figure 7.12.9 – Townhouse off-street parking areas – options







LOCAL STREET

Option 3) If driveway access is from the front of the lot, driveways shall be consolidated and there shall be a minimum distance of 24 feet between paired driveways

# **7.12.10** A townhouse project that includes consolidated access or shared driveways

shall grant access easements for all consolidated driveways.

# 8 LAND DIVISIONS

**8.1 Relation to State Law**. This Chapter provides the process and standards by which the City shall consider and approve the tentative plans and final plats of partitions, property line adjustments, replats and subdivisions, including land divisions to be developed as multi-unit or planned residential developments or business parks.

**8.1.1** All terms used in this Chapter are as defined by ORS Chapter 92. In case of any conflict between the requirements of this Chapter and those of ORS Chapter 92, the requirements of state law shall control.

**8.2** Application Requirements. An applicant for approval of a tentative plan of a partition, replat or subdivision shall submit, in a form acceptable to the City:

**8.2.1** The person's ownership- or other interest in the property that is the subject of the application; or, if the applicant is not the owner, proof that the applicant is authorized to act on the owner's behalf.

8.2.1.1 A purchaser under a land sale contract and a private or public entity that gives notice of intent to acquire by eminent domain shall be deemed to have an ownership interest in property for purposes of this section.

**8.2.2** A vicinity map at a scale of 1"= 400' showing the relation of the subject property to adjacent property, streets, public ways within or adjacent to the tract, easements, railroad rights-of-way, section lines and corners, City boundaries and monuments;

**8.2.3** Existing uses of the property, including location of all existing structures to remain on the property after platting;

**8.2.4** Proposed lot lines showing dimensions and area and proposed lot and block numbers;

**8.2.5** Contour lines related to some established bench mark or other datum as allowed by the City Engineer with intervals at a minimum of 2 feet for slopes up to 5 percent, and 5 feet for slopes over 5 percent, and any proposed grade changes to be shown at minimum intervals of ½ foot;

**8.2.6** The location of at least one temporary bench mark within the plat boundaries.

**8.2.7** In addition to those requirements, an applicant for a land division other than for a property line adjustment also shall submit:

8.2.7.1 Any and all unsubdivided land ownerships and zoning districts lying on and adjacent to the proposed subdivision or partition, the proposed extension of adjacent streets, proposed dedications of public right of way and proposed boundaries of tracts to

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be dedicated to a public purpose, all lands within a radius of 1/2 mile from the proposed new streets within the proposed subdivision and their connection with adjacent streets;

8.2.7.2 Approximate centerline profiles showing the finished grade of all streets when built to the standards of this Code including extensions for a reasonable distance beyond the proposed subdivision or partition;

8.2.7.3 Approximate plan and profiles of proposed sanitary and storm sewers with grades and pipe sizes indicated, plan of the proposed water distribution systems showing pipe sizes and the location of valves and fire hydrants, the location of existing sewers, water drains, culverts, and drain pipes, electric conduits or lines proposed to be used on the property to be subdivided and invert elevations of sewers at point of proposed connection, all at a scale of 1"= 100';

8.2.7.4 The location and direction of all water courses and Water Quality Sensitive Areas on site or within 200 feet of the site, with an approved Development Site Assessment as required by Clean Water Services' current version of Design and Construction Standards for Sanitary and Surface Water Management;

8.2.7.5 Existing natural features, rock outcroppings, marshes, riparian areas, slopes with 25 percent or higher grade, upland vegetated corridors, the type and location of other wooded areas, the type and location of all existing trees that are within the scope of this Code, and all other data required to address the performance standards of the Metro Urban Growth Management Functional Plan Title 3 relating to water quality, flood management and fish and wildlife conservation;

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8.2.7.6 A title "Tentative Plan- (Proposed Name) Subdivision" (or Partition), subject to the naming restrictions of ORS 92.090;

8.2.7.7 The date, north point, and scale of the tentative plan on a sheet 18x24 inches or a multiple thereof at a scale of 1 inch=100 feet;

8.2.7.8 The location by section, township and range, with a legal description in a form acceptable to the county surveyor. and county tax assessor; and

8.2.7.9 The names and addresses of the owner or owners, applicant, and engineer or surveyor:

**8.2.8** An applicant for a land division shall access control measures, such as driveway and road spacing, median control and signal spacing, if any, that are consistent with the functions, capacities and performance standards of facilities identified in the City's Transportation System Plan.

**8.3** Approval Criteria for Tentative Plan. The City may approve a tentative plan of a partition, replat or subdivision if it finds:

**8.3.1** The dimensions of all planned lots meet the dimension, setback, and area requirements of this Code or the City has approved an adjustment or variance as to those requirements;

**8.3.2** Oversized lots are of a size and shape that allows future division of those lots, and public and private infrastructure to serve those lots is sufficient to serve any future divisions of those lots;

**8.3.3** The location, dimension and grade of all existing and planned bicycle, motor vehicle and pedestrian rights of way are consistent with the City's transportation systems plan as to circulation, connectivity, and protection of transportation facilities, and all lots have access to public right of way;

**8.3.4** All proposed dedications of public access and rights of way, public and private easements and tracts for dedicated purposes for private or public ownership are clearly delineated and of sufficient location and dimension for the intended purpose, and are conveyed in a writing in a form acceptable to the City Attorney;

**8.3.5** All necessary public utilities are available to serve the development and all utility lines serving more than one lot are located in public easements;

**8.3.6** All required local, state and federal permits required for the land division have been obtained or the City finds that it is feasible that as a condition of approval the applicant shall obtain those permits prior to final plat approval; and,

**8.3.7** The plan otherwise complies with provisions of this Code as to access ways, tree protection, flood plain regulation and any special regulations as to the use(s) proposed for the property to be divided; and,

**8.3.8** The proposed plat name and the proposed name(s) of any new street(s) have not been recorded as to property in any other location in the City or county, respectively.

**8.3.9** The city shall consider an application for a land division in a residential district other than a planned residential development for any area that comprises at least two times the minimum lot size in that district.

**8.4 Property Line Adjustment**. The city may approve a property line adjustment if the applicant shows by substantial evidence that:

**8.4.1** The dimensions of all lots after the adjustment would meet the dimension requirements of this Code, or that the city has approved an adjustment or variance as to those dimensions;

**8.4.2** The property line adjustment if allowed will not conflict with any prior city land use approval or encumber a public easement; and,

**8.4.3** All critical public facilities and services are available and have adequate capacity to serve the site; and,

**8.4.4** The adjustment if allowed will not eliminate pedestrian or vehicle access from the public right of way to either property; and,

**8.4.5** The adjustment if allowed will not create a parcel that lies in multiple zoning districts.

**8.5** Lot Legalization. A person may apply to validate a unit of land that was created prior to January 1, 2007 by a sale that did not comply with the applicable criteria for creation of a unit of land, if the unit of land was not lawfully established and if it could have complied with the applicable criteria for creation of a lawfully established unit of land in effect when the unit of land was sold.

**8.5.1** The City shall review an application to validate a unit of land by the process and the criteria in this Code for a property line adjustment, if the unit of land shares a common property line with only one other abutting property, or by the process and criteria in this Code for a partition.

**8.5.2** The City may consider and approve an application to validate a parcel of land notwithstanding that less than all of the owners of the existing lawfully established unit of land have applied for the approval.

**8.5.3** A unit of land for which the City has approved an application for lot legalization shall not be lawfully established unless and until the owner records a final land division with the county surveyor within 90 days after the date of the City's approval.

**8.6 Expedited Land Division**. A person may apply for an expedited land division to create three or fewer parcels for residential use, including recreational or open space uses accessory to residential use, according to the procedures provided for in ORS 197.360 *et. seq.*, as amended from time to time.

**8.6.1** In the case of any conflict between the provisions of ORS 197.360 *et seq.* and this Code as to the process for review, those provisions of state law shall control.

**8.7** Final Plat Approval. The City may require such changes in a final subdivision or partition plat submitted for the City's approval as are necessary for compliance with the terms of the City's approval of the tentative plan for the same.

**8.7.1** A final plat of a land division shall not be approved that does not include the survey- and graphical detail required by ORS 92.050 and as may be further required by the Washington County Surveyor.

8.7.1.1 Monuments shall be placed and a survey shall be submitted for recording in the form required by Oregon law. All such monuments must remain intact before the City may grant final plat approval.

**8.8** Land Division Review Process. An application for approval of a tentative plan, for a land division other than for an expedited land division or a property line adjustment,

and for an application to substantially modify an already approved tentative plan for a land division, shall be reviewed by a Type 2 process.

**8.8.1** An application for an expedited land division shall be reviewed solely by the process set out in ORS 197.360 *et seq.* A decision on an application for an expedited land division is not a land use decision.

**8.8.2** An application for a property line adjustment shall be reviewed by a Type 1 process. An application for a partition shall be reviewed by a Type 2 process.

**8.8.3** The City shall not consider for approval a plat for any proposed subdivision or partition until it has approved the tentative plan for same. The City's approval of a final plat that substantially conforms to all conditions of the City's approval of the tentative plan for the same subdivision or partition shall not constitute a "land use decision" as that term is defined by state law.

# 8.9 Middle housing expedited land division.

#### 8.9.1 Purpose, authority, and applicability.

8.9.1.1 The Middle Housing Land Division process supports homeownership by allowing lots with middle housing to divide such that each middle housing dwelling is on its own lot. As used in this section, a "middle housing land division" is the division of a lot or parcel on which the development of middle housing is allowed under ORS 197.758 (2) or

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(3). A "middle housing expedited land division" includes both a preliminary approval and a final plat and is not a land use decision or a limited land use decision under ORS 197.015.

8.9.1.2 City may approve a tentative plan for a middle housing land division if the application meets all the requirements of 8.9.2.

8.9.1.3 City may place additional conditions on a middle housing land division according to 8.9.2.

8.9.1.4 City will review applications for middle housing land divisions according to submittal requirements and review timeline detailed in 8.9.3.

8.9.1.5 City will process appeals to middle housing land divisions according to 8.9.3.
8.9.1.6 The provisions below and cross referenced in this section only apply to middle housing land divisions permitted on or after July 1, 2022.

**8.9.2** Review Criteria and Standards. The City shall approve a Middle Housing Land Division upon finding:

8.9.2.1 The parent parcel is developed with Middle Housing or the application for land division is concurrent with a building permit for construction of middle housing on the parcel.

8.9.2.2 Each resulting middle housing lot or parcel shall contain no more than one dwelling unit except for lots, parcels, or tracts used as common areas. For the purposes of this section, an Accessory Dwelling Unit is not a dwelling unit.

8.9.2.3 Each lot is served with utilities separately.

8.9.2.4 All easements necessary for each dwelling unit shall be provided.

Easements shall ensure provision of and access for maintenance and replacement to all utilities; pedestrian access from each dwelling unit to a private or public road; all dedicated driveways, parking, common use areas, shared building elements, and dedicated common area can be accessed and used.

8.9.2.5 Evidence submitted by the applicant demonstrates buildings or structures on a resulting middle housing lot or parcel will comply with applicable building code provisions relating to new property lines and how buildings or structures located on new lots/parcels will comply with Oregon residential specialty code.

8.9.2.6 The City shall apply additional conditions to the approval of a tentative plan for a middle housing land division to prohibit the further division of the resulting middle housing lots or parcels, and require that a notation appear on the final plat indicating that approval was given under 8.9 Middle Housing Expedited Land Divisions.

8.9.2.7 The type of middle housing developed on the parent parcel is not altered by a middle housing expedited land division.

8.9.2.8 Where the parent parcel abuts the street and dedication or frontage improvements consistent with Section 3.7.3 were not provided when the lot or parcel was created, improvements shall be provided that meet the standards of Section 3.7.3.

8.9.2.9 The standards of Sections 8.1-8.8 do not apply to the Middle Housing Expedited Land Division.

8.9.2.10 The City shall not enforce any provision in a recorded instrument affecting real property that is executed on or after August 8, 2019 if the provision would allow the

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development of a single-family dwelling on the real property but would prohibit the development of, or the partitioning or subdividing of lands according to, the provisions of Section 8.9 of the following:

8.9.2.10.1 Middle housing, as defined in ORS 197.758 (Development of Middle Housing; Local Regulations); or

8.9.2.10.2 An accessory dwelling unit allowed under ORS 197.312 (5) (Limitation on City and County Prohibitions – Needed Housing within UGBs).

8.9.2.11 The City shall not require a final plat before it issues building permits.

8.9.2.12 Planned Developments and Planned Communities. For development
created through Sections 4.2 and 4.3 (Planned Residential Development) or ORS 94.55094.783 the following shall apply:

8.9.2.12.1 Lots or parcels resulting from the division of land in a planned community are subject to the governing documents of the planned community and are allocated assessments and voting right on the same basis as existing units.

8.9.2.12.2 Judicial partition by division of a lot in a planned community is not allowed unless the declaration expressly allows the division of lots in a planned community; or the lot may be divided under ORS 94.776 (Restrictions on Allowable Maximum Density Prohibited).

8.9.2.12.3 The lot may be partitioned by sale and divisions of the proceeds under ORS105.245 (Sale or Partition Ordered by Court).

8.9.2.12.4 The restrictions noted above do not apply if the homeowners' association has removed the property from the provisions of the declaration.

**8.9.3 Procedures.** Unless the applicant requests to use the procedures in 8.1-8.8, the following procedure for Middle Housing Expedited Land Division shall be available.

8.9.3.1 **Pre-Application Conference.** A pre-application conference is not required.

8.9.3.2 **Neighborhood Meeting.** A neighborhood meeting is not required.

8.9.3.3 **Application Requirements.** Applications for development permits shall be submitted upon forms established by the City. Applications will not be accepted in partial submittals. All of the following items must be submitted to initiate the completeness review:

8.9.3.3.1 Application form, including required notarized signature(s) that demonstrate consent of all owners of the affected property;

8.9.3.3.2 Deed, title report or other proof of ownership;

8.9.3.3.3 Information addressing the criteria of Section 8.9.2 in sufficient detail for review and action;

8.9.3.3.4 Plans required for the particular type of application as noted by staff on the application checklist;

8.9.3.3.5 Application narrative to address applicable code approval criteria and standards as noted on the completed application checklist; and

8.9.3.3.6 Payment of the required fee.

8.9.3.4 **Completeness review.** The City shall review the application submittal and advise the applicant in writing whether the application is complete or incomplete within twenty-one (21) calendar days after the city receives the application submittal.

8.9.3.4.1 Incompleteness shall be based solely on failure to pay required fees, failure of the applicant's narrative to address the relevant criteria or development standards, or failure to supply the required information listed in the checklist and shall not be based on differences of opinion as to quality or accuracy. Determination that an application is complete indicates only that the application contains the information necessary for a qualitative review of compliance with the Development Code standards.

8.9.3.4.2 If the application was complete when first submitted or the applicant submits the additional information within 180 days of the date the application was first submitted, approval or denial of the application shall be based upon the standards and criteria that were in effect at the time the application was first submitted.

8.9.3.4.3 If an application is incomplete, the completeness notice shall list what information is missing and allow the applicant to submit the missing information. The completeness notice shall include a form, designed to be returned to the City by the applicant, indicating whether or not the applicant intends to amend or supplement the application.

8.9.3.5 **Notification.** The City shall provide written notice of the receipt of the completed application for a middle housing expedited land division to the applicant and/or authorized representative; and the owner(s) of record of the subject property; and any City-

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recognized neighborhood association whose boundaries include or are within one hundred (100) feet of the subject property; and owners of record within one hundred (100) feet of the perimeter of the subject property and affected city departments, governmental agency, or special district responsible for providing public facilities or services which is entitled to notice under an intergovernmental agreement with the City which includes provision for such notice or is otherwise entitled to such notice.

8.9.3.5.1 The notice shall state the street address or other easily understood geographical reference to the subject property; a time and place where copies of all evidence submitted by the applicant will be available for review; by commonly used citation, the applicable criteria for the decision; the name and telephone number of a local government contact person; a brief summary of the local decision-making process for the Middle Housing Expedited Land Division.

8.9.3.5.2 The notice shall state that the issues that may provide the basis for an appeal to the hearings officer must be raised in writing prior to the expiration of the comment period; that the issues must be raised with sufficient specificity to enable the local government to respond to the issue, and the place, date and time that comments are due.

8.9.3.5.3 For purposes of appeal to the hearings officer under ORS 197.375 (Appeal of Local Government to Referee; Court of Appeals), this requirement shall be deemed met when the City can provide an affidavit or other certification that such notice was given.

8.9.3.5.4 After notification according to the procedure set out above, the City shall provide a 14-day period for submission of written comments prior to the decision.

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8.9.3.6 **Decision.** The City shall make a decision to approve or deny the application within 63 days of receiving a completed application, based on whether it satisfies the substantive requirements of Section 8.9.2.

8.9.3.6.1 Approval may include conditions to ensure that the application meets the applicable land use regulations.

8.9.3.6.2 For applications subject to Section 8.9, the City shall not hold a hearing on the application; and shall issue a written determination of compliance or noncompliance with applicable land use regulations that includes a summary statement explaining the determination.

8.9.3.6.3 The decision shall include a statement of the facts upon which the decision authority relied to determine whether the application satisfied or failed to satisfy each applicable approval.

8.9.3.6.4 Notice of the decision shall be provided to the applicant and to those who received notice under subsection (1) of this section within sixty-three (63) days of the date of a completed application. The notice of decision shall include the summary statement described in (4)(b) of this subsection; and an explanation of appeal rights under ORS 197.375 (Appeal of decision on application for expedited land division).

8.9.3.7 **Appeals.** An appeal of a decision made under this section shall be made as follows:

8.9.3.7.1 An appeal must be filed within fourteen (14) days of mailing of the notice of the decision and be accompanied by the applicable deposit for costs.

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8.9.3.7.2 A decision may be appealed by the applicant; or any person or organization who filed written comments within the 14-day comment period.

8.9.3.7.3 An appeal shall be based solely on allegations of violation of the substantive provisions of the applicable land use regulations; of unconstitutionality of the decision; that the application is not eligible for review under 6.0500 or ORS 197.360 to 197.380 and should be reviewed as a land use decision or limited land use decision; or that the parties' substantive rights have been substantially prejudiced by an error in procedure.

8.9.3.7.4 The local government shall designate the hearings officer as the referee for appeals of a decision made under this section and ORS 197.360 and 197.365.

8.9.3.7.5 Within seven days of receiving the appeal, the City, on behalf of the hearings officer, shall notify the applicant, the appellant if other than the applicant, any person or organization entitled to notice under Section 8.9.3.5 that provided written comments to the local government and all providers of public facilities and services entitled to notice under Section 8.9.3.5 and advise them of the manner in which they may participate in the appeal. A person or organization that provided written comments to the local government but did not file an appeal under this section may participate only with respect to the issues raised in the written comments submitted by that person or organization. The hearings officer may use any procedure for decision-making consistent with the interests of the parties to ensure a fair opportunity to present information and argument. The hearings officer shall provide the local government an opportunity to explain its decision but is not limited to reviewing the local government decision and may consider information not presented to the local government.

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8.9.3.7.6 The hearings officer shall apply the substantive requirements of Section 8.9.2 and ORS 197.360. If the hearings officer determines that the application does not qualify as an expedited land division [as described in ORS 197.360] or a middle housing land division, as defined in Section 8.9.1.1, the hearings officer shall remand the application for consideration as a land use decision or limited land use decision. In all other cases, the hearings officer shall seek to identify means by which the application can satisfy the applicable requirements.

8.9.3.7.7 The hearings officer shall not reduce the density of the land division application.

8.9.3.8 Written decision. The hearings officer shall make a written decision approving or denying the application or approving it with conditions designed to ensure that the application satisfies the land use regulations, within 42 days of the filing of an appeal. The hearings officer shall not remand the application to the local government for any reason other than as set forth in this subsection.

8.9.3.9 Unless the City Council finds exigent circumstances, a hearings officer who fails to issue a written decision within 42 days of the filing of an appeal shall receive no compensation for service as hearings officer in the appeal.

8.9.3.10 Notwithstanding any other provision of law, the hearings officer shall order the local government to refund the deposit for costs to an appellant who materially improves his or her position from the decision of the local government. The hearings officer shall assess the cost of the appeal in excess of the deposit for costs, up to a maximum of \$500, including the deposit paid under this section, against an appellant who does not

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materially improve his or her position from the decision of the local government. The local government shall pay the portion of the costs of the appeal not assessed against the appellant. The costs of the appeal include the compensation paid the hearings officer and costs incurred by the local government, but not the costs of other parties.

8.9.3.11 The Land Use Board of Appeals does not have jurisdiction to consider any decisions, aspects of decisions or actions made under ORS 197.360 to 197.380 (Expedited and Middle Housing Expedited Land Divisions) or 8.9.1.2.

8.9.3.12 Any party to a proceeding before a hearings officer under this section may seek judicial review of the hearings officer's decision in the manner provided for review of final orders of the Land Use Board of Appeals under ORS 197.850 and 197.855. The Court of Appeals shall review decisions of the hearings officer in the same manner as provided for review of final orders of the Land Use Board of Appeals in those statutes. However, notwithstanding ORS 197.850 (9) or any other provision of law, the court shall reverse or remand the decision only if the court finds:

8.9.3.13 That the decision does not concern an expedited land division as described in ORS 197.360 or middle housing land division as defined in section 2 of this 2021 Act and the appellant raised this issue in proceedings before the hearings officer;

8.9.3.14 That there is a basis to vacate the decision as described in ORS 36.705 (1)(a) to (d), or a basis for modification or correction of an award as described in ORS 36.710: or

8.9.3.15 That the decision is unconstitutional.

8.9.3.16 **Expiration.** The tentative approval of a Middle Housing Expedited Land Division is void if a final plat is not recorded within three years of the tentative approval.

**8.9.4 Middle Housing Final Plat.** The final plat shall comply with the Middle Housing Preliminary Plan conditions of approval.

8.9.4.1 The following data requirements, if applicable, shall also be shown on the final plat.

8.9.4.1.1 All tracts of land intended to be deeded or dedicated for public use.

8.9.4.2 **Approval Criteria.** The City shall approve or deny the final plat for the Middle Housing Land Division. Approval shall be based on the following criteria: Lands to be deeded or dedicated for public use are provided for on the final plat or on separate documents; an approved guarantee of completion for required public improvements that have not been completed and accepted by the City; an approved grading and drainage plan if grading is required; approved construction drawings for required public improvements, and all conditions of tentative middle housing land division approval have been met and the final plat substantially conforms to the provisions of the approved tentative middle housing land division.

8.9.4.3 **Recordation.** Following review and City's approval of a final partition plat, the applicant shall take the following actions:

8.9.4.3.1 Obtain the approval signature on the final Middle Housing Land Division plat by the County Surveyor certifying that the final partition plat complies with all applicable survey laws. Before certifying, the surveyor may make field investigations to verify that the plat survey is sufficiently accurate. If the surveyor determines that the plat does not comply, the applicant shall make corrections. When the surveyor determines that the plat conforms, the survey shall sign and date the plat.

8.9.4.3.2 A Notice of Middle Housing Land Division for each middle housing lot shall be recorded with the county recorder that states:

8.9.4.3.3 The middle housing lot may not be further divided.

8.9.4.3.4 No more than one unit of middle housing may be developed on each middle housing lot.

8.9.4.3.5 The dwelling developed on the middle housing lot is a unit of middle housing and is not a single attached or detached dwelling, or any other housing type.

8.9.4.3.6 File a statement of water right and, if a water right is appurtenant, a copy of the acknowledgment from the Water Resources Department.

8.9.4.3.7 Deliver the approved final partition plat and accompanying documents to the county recorder for recording.

8.9.4.3.8 Return a copy of the recorded Notices of Middle Housing Land Division to the City for filing.

# 9 **PROCEDURES**

**9.1 Statutory Terms**. The terms "legislative" land use decision, "land use decision," "limited land use decision," "permit," and "quasi-judicial" land use decision as used in this chapter have the meanings assigned to them by state statutory and decisional law.

**9.1.1** A limited land use decision thus includes site review and design review for a use permitted outright in the underlying zoning district.

**9.1.2** A quasi-judicial land use decision thus is one where the process is bound to result in a decision and where the decision concerns a limited or unique set of facts or will apply to only a limited area or limited number of persons.

**9.1.3** The City shall deem each land use decision that comes before it as either legislative or quasi-judicial prior to the first formal City action as to that decision.

**9.2 Pre-Application Conference.** An application that is subject to a Type 2 or Type 3 review process requires a pre-application conference with the City Planner or other person as the City may delegate to discuss the City's requirements as to the application.

**9.2.1** A pre-application conference shall consider:

9.2.1.1 The relevant comprehensive land use plan policies and map designations;

9.2.1.2 The relevant provisions of this Code and of other federal, state and local laws that will be considered during the review of and decision on the application;

9.2.1.3 Technical data to be included or addressed in the application and the possible sources of such data;

9.2.1.4 Any other opportunities or constraints that may be relevant.

**9.2.2** The City's failure to provide any of the information to be considered in a preapplication conference shall not constitute a waiver of any provisions of this Code or of any other federal, state or local law that is relevant to the application. An applicant may not rely on any City statements made in a pre-application conference to claim that the City is estopped to act or not act in any way on the application.

**9.3 Narrative Required.** An applicant for a decision to be reviewed by a Type 1, 2, 3 or 4 process shall submit, in addition to any other submittal required by this Code, a narrative statement and supporting materials to show that the application addresses all of the standards and criteria for decision on the application as are provided in this Code.

**9.4 Completeness**. If the City deems an application for a land use permit, a limited land use decision or a zone change to be incomplete it shall notify the applicant in writing of exactly what information is missing within 30 days of the City's receipt of the application and shall allow the applicant to submit the missing information.

**9.4.1** The City shall, for purposes of the time limit for final action on such an application set out in ORS 227.178, then deem the application to be complete when the City receives:

9.4.1.1 All of the missing information; or

9.4.1.2 Some of the missing information and written notice from the applicant that no other information will be provided; or

9.4.1.3 Written notice from the applicant that none of the missing information will be provided.

**9.4.2** If in response to the City's written notice that an application is incomplete an applicant submits none of the responses described in this Section within 180 days after the City received the application, the application is void.

**9.4.3** Nothing in this Section prohibits a final City decision to deny an application for a land division, a land use permit, a limited land use decision, or a zone change on the grounds that the application is incomplete or that the applicant has failed or refused to submit information that the City deems necessary to a decision.

**9.4.4** If the application was complete when first submitted or if the applicant submits the requested additional information within 180 days of the date the application first was submitted, the City may approve or deny the application based on standards and criteria applicable at the time the application first was submitted.

**9.4.5** The City shall deem a Type 3 application to be complete only if and when the applicant shows proof of a neighborhood meeting conducted to discuss an application and the minutes of the meeting so held.

**9.5 Type 1 Process.** Type 1 is a process for review and decision by the City Administrator without prior public notice or public hearing and with notice of decision sent only to affected persons.

**9.5.1** An application for emergency tree removal, for an extension of time for which a land division or land use approval is valid when applicable laws have not changed, for a home occupation, for a property line adjustment, for placement of a manufactured home, for signage that does not require consideration of a comprehensive signage program for a site, and for a temporary use shall be reviewed by a Type 1 process.

**9.5.2** Criteria for approval of a Type 1 application are:

9.5.2.1 The proposal is allowed in the underlying land use district and overlay district if applicable, and complies with any special regulations applicable to the proposal; and,

9.5.2.2 The proposal complies with applicable provisions of this Code as to tree preservation, signage, and any relevant land division and site design standards or the

Administrator finds that compliance is feasible if the application is approved with conditions of approval.

**9.5.3** Notice of decision of a Type 1 application shall be in writing and include:

9.5.3.1 A brief description of the application, the decision made and any conditions of approval if the application is approved;

9.5.3.2 The location of the property and the zoning district where the property lies;

9.5.3.3 A statement of the criteria for approval, the facts found and the basis for finding that the criteria for approval are met or are not met.

9.5.3.4 A statement that the decision is final unless appealed as provided in this Code, the date and time by which the appeal must be filed, and the procedure by which a person may review the complete record of the decision.

**9.5.4** Notice of a Type 1 decision shall be mailed to the applicant and to any person who may have appeared orally or in writing in the decision process.

**9.5.5** The City Administrator shall decide a Type 1 application within 28 days after the application is deemed complete.

**9.6 Type 2 Process.** Type 2 is a process for review and decision by the Planning Commission with prior notice to affected persons but without a public hearing.

**9.6.1** A Type 2 process applies to an application for a partition, replat or subdivision (other than an expedited land division), for non-emergency tree removal, for an extension of time for which a land division tentative plan approval or a land use approval, or both, is valid after circumstances have changed, for signage that is part of a comprehensive signage program and for all decisions that are limited land use decisions.

**9.6.2** Notice of a Type 2 application shall be sent after the application is deemed complete and prior to any decision, to:

9.6.2.1 the applicant and the property owner;

9.6.2.2 to owners of record of property within 300 feet of any point on the property that is the subject of the application; and,

9.6.2.3 to any government agency that is entitled to notice under an agreement with the City or that has jurisdiction over any transportation facility that is either adjacent to the property that is the subject of the application or that may be affected by the decision.

**9.6.3** Notice of a Type 2 application shall include:

9.6.3.1 the street address or other easily understood geographical reference to the subject property and the zoning district in which it lies, and a map showing the general vicinity;

9.6.3.2 a summary of the application and the relevant approval criteria.

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9.6.3.3 the time and place where a person may review the complete record of the application and a statement that copies may be obtained from the City at cost;

9.6.3.4 the date and time by which any interested person must submit written comment on the application for the comment to be considered in the decision, which shall allow for at least 14 days for submission of such comment prior to the decision;

9.6.3.5 the name and phone number of the City's contact person; and,

9.6.3.6 a statement that any issues which may provide the basis for an appeal to LUBA shall be raised in writing prior to the expiration of the comment period, with sufficient specificity to enable the City to respond to the issue.

**9.6.4** Criteria for approval of a Type 2 application are:

9.6.4.1 The proposal is allowed in the underlying land use district and overlay district if applicable, and complies with any supplemental regulations applicable to the proposal; and,

9.6.4.2 The proposal complies with applicable provisions of this Code as to tree preservation, signage, and any relevant land division and site design standards (with or without an adjustment) or the City finds that compliance is feasible if the application is approved with conditions of approval.

**9.6.5** Notice of a Type 2 decision shall be in writing and shall include:

9.6.5.1 the location of the property and the zoning district in which it lies,

9.6.5.2 the decision made, including any conditions of approval,

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9.6.5.3 the criteria and standards that the City deemed relevant to the decision;

9.6.5.4 the facts relied on and the justification for the decision based on the criteria, standards and facts as set forth in the notice; and,

9.6.5.5 a statement that the decision is final unless appealed to the City Council as provided in this Code, that any person who is adversely affected or aggrieved may file an appeal, the date and time by which the appeal must be filed, and the procedure by which a person may review the complete record of the decision

**9.6.6** Notice of a Type 2 decision shall be sent to those persons entitled in this Code to notice of a Type 2 application and to every person who submitted comment in the decision process.

**9.6.7** The Planning Commission shall decide a Type 2 application within 60 days after the application is deemed complete.

9.6.7.1 The City shall finally decide a Type 2 application for a partition, including a decision on any appeal(s) from the Planning Commission to the City Council, within 120 days from the date that the application is deemed complete.

**9.7 Type 3 Process.** Type 3 is a process for review and decision after notice and public hearing by the Planning Commission, or for an appeal of a Type 1, 2 or 3 decision below by the City Council. Every application for a quasi-judicial land use decision for

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which this Code does not provide a lesser process shall be reviewed by a Type 3 process.

**9.7.1** Notice of Type 3 Hearing. Notice of the hearing to review a Type 3 application shall be given:

9.7.1.1 to the applicant and to all record owners of the property that is the subject of the application;

9.7.1.2 to the record owners of property within 300 feet of the property that is the subject of the application;

9.7.1.3 to the general public in the form of the published agenda for the Planning Commission meeting at which the application will be heard and the agenda for the City Council meeting at which an appeal shall be heard from a decision below; and,

9.7.1.4 to all public agencies providing transportation facilities and services within the City, to Metro and to the Oregon Department of Transportation (ODOT).

9.7.1.5 Notice shall be mailed at least 20 days prior to the first public hearing on the application.

9.7.1.6 The City shall prepare an affidavit of notice showing the persons and their addresses to which notice was mailed and the date of mailing. The affidavit shall be included in the record of the decision.

**9.7.2** Notice of a Type 3 hearing shall include:

9.7.2.1 the nature of the application and the proposed use(s) or land division(s) that may be approved;

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9.7.2.2 the applicable criteria by which the application will be reviewed;

9.7.2.3 the street address or general location and vicinity of the property;

9.7.2.4 the date, time and location of the hearing;

9.7.2.5 a statement that failure to raise an issue at the hearing in person or by letter or failure to provide statements or evidence sufficient to afford the City an opportunity to respond to the issue precludes appeal to LUBA based on that issue;

9.7.2.6 the City Administrator's name and the address and phone number of City Hall, to obtain additional information;

9.7.2.7 a statement that a copy of the application, all documents and evidence submitted by or on behalf of the applicant, and a copy of the staff report which shall include the applicable criteria are available for inspection at City Hall at no cost at least seven days prior to the hearing and that copies will be provided at reasonable cost;

9.7.2.8 a general explanation of the requirements for submission of testimony and the procedure for conduct of hearings.

**9.7.3** Opening Statement. At the commencement of a public hearing on a Type 3 application the presiding officer shall state:

9.7.3.1 that an issue which may be the basis of an appeal to LUBA shall be raised not later than the close of the record of the City's final evidentiary hearing

9.7.3.2 that a person who raises an issue must submit statements or evidence sufficient to allow the City and the parties an adequate opportunity to respond to the issue.

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9.7.3.3 that the failure to raise an issue at the hearing, whether in person or by letter, or the failure to submit statements or evidence sufficient to allow the City to respond to the issue precludes appeal to LUBA based on that issue.

9.7.3.4 that the applicant's failure to raise constitutional or other issues relating to proposed conditions of approval with enough specificity to allow the City to respond to the issue precludes an action for damages in circuit court.

9.7.3.5 that the substantive criteria for the application are those stated in the City's staff report;

9.7.3.6 that testimony, arguments and evidence must be directed toward those criteria or other criteria in this Code or in the City's comprehensive land use plan that the person speaking believes to apply to the decision;

9.7.3.7 The presiding officer shall then ask each member of the Planning Commission or City Council to state for the record the substance of any written or *ex parte* communication concerning the decision or action that is before them.

9.7.3.8 The presiding officer shall, if applicable, inform the parties of their right to rebut the substance of any such communication.

9.7.3.8.1 A communication between City staff and the Planning Commission or the City Council is not an *ex parte* contact that is disclosable at a Type 3 hearing and shall not be deemed to be part of the record of decision unless the City affirmatively places that communication in the record.

**9.7.4** Conduct of Type 3 Hearing. The presiding officer at the hearing shall decide the order in which City staff and the parties are heard, the extent to which rebuttal and surrebuttal are allowed, and the time limits for each person's or each party's presentation.

9.7.4.1 No person shall be entitled to cross-examine any other person who submits testimony or evidence at a hearing.

9.7.4.2 All documents or evidence relied on by the applicant shall be submitted to the City and made available to the public at the hearing.

9.7.4.3 Any staff report used at the hearing shall be available at least 7 days prior to the hearing.

9.7.4.4 If additional documents or evidence are provided by any party the City may allow a continuance or leave the record open to allow the parties a reasonable opportunity to respond.

**9.7.5** Continuance of Type 3 Hearing. Any continuance or extension of the record requested by an applicant shall be in a writing signed by the applicant, shall be made part of the record and shall result in a corresponding extension of the time limit for decision provided for in ORS 227.178-.179 and this Code.

9.7.5.1 Prior to the close of the first evidentiary hearing any participant may request an opportunity to present additional evidence, argument or testimony concerning the application. The City shall grant such request by continuing the public hearing or by leaving the record open.

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9.7.5.1.1 A continuance granted at a participant's request shall be to a date, time and place certain at least 7 days from the date of the initial hearing. The City shall provide an opportunity at the continued hearing for persons to present and rebut new evidence, argument or testimony. If new written evidence is added to the record at the continued hearing, any person may request, while that hearing is open, that the record be left open for at least another 7 days to submit additional written evidence, argument or testimony in response. At the end of that additional period the City may deem the record to be closed. 9.7.5.1.2 If the City in response to a participant's request leaves the record open in lieu of continuing the hearing, the record shall be left open for at least 7 days. Any participant may file a written request to respond to any new evidence submitted during the period that the record was left open. Any such request may be submitted only after the new evidence is submitted into the record. If new evidence has been submitted while the record is left open, any person may then raise new issues which relate to the new evidence, argument, testimony or the criteria relevant to the application. The City may then close the record as to all participants except the applicant.

9.7.5.2 The City shall allow an applicant at least 7 days after the record is closed to all other participants to submit final written argument in support of the application. This final submittal shall not include any new evidence and shall be part of the record. The applicant may waive this allowance. The time allowed for this final submittal shall result in a corresponding extension of the time limit for decision provided for in ORS 227.178-.179 and this Code

9.7.5.3 A continuance, or an extension of time for which the record is left open and (if requested) then reopened as provided for in this Code, that the City grants on request of a participant who is not the applicant, shall not extend the time limit for decision provided for in ORS 227.178-.179 and this Code.

**9.7.6** Time for Type 3 Decision. The City shall decide a Type 3 application, including resolution of all appeals to the City Council, within 120 days after the application is deemed complete.

**9.7.7** Criteria for approval of a Type 3 application are:

9.7.8 the application is complete as provided in this Code;

**9.7.9** the application is allowed in the underlying land use district;

**9.7.10** the application complies with the site design criteria of this Code, with any special regulations applicable to the proposed use or the area of land that is the subject of the application, and with provisions of this Code as to signage and tree preservation if applicable, with or without conditions of approval as the City may impose and with or without an adjustment or variance as the City may grant; and,

**9.7.11** If the application concerns a new or successor phase of a land division, a conditional use or a planned residential development, the applicant has vested in the prior land use permit and any conditions of approval of a prior phase have been met.

9.7.12 Notice of a Type 3 decision shall be in writing and shall include:

9.7.12.1 A description of the nature of the decision;

9.7.12.2 Findings of fact on which the City relied in making the decision, and conclusions of law;

9.7.12.3 A statement that any person who is adversely affected or aggrieved or who is entitled to written notice under this Code may appeal by filing a written appeal with the City Administrator in the manner and within the time allowed by this Code.

**9.7.13** Notice of a Type 3 decision shall be sent to those persons entitled in this Code to notice of a Type 3 application and to every person who appeared orally or in writing in the decision process.

**9.7.14** An application or multiple concurrent applications for multiple land use decisions as to the same site shall be jointly reviewed and decided according to the highest level of process applicable to any of those decisions.

**9.7.15** The applicant has the burden of proof and persuasion in a Type 1, 2 and 3 process. The City's failure to approve such an application within the time allowed by this Code, including a failure to approve an application by majority vote in the case where the City's decision requires a vote, constitutes a denial of the application.

9.7.15.1 An applicant may in writing extend the time limit for decision set out in this Code for up to 60 days for a Type 1 decision, up to 120 days for a Type 2 decision

and up to 245 days for a Type 3 decision, all measured from the date that the application is deemed complete.

9.7.15.2 If an applicant at any time prior to the City's final decision substantially changes an application or fails to submit additional information, including but not limited to a professional analysis or study, that the City deems necessary or desirable to its review of the application, the City may deny the application for want of prosecution.

**9.8** Conditions of Approval. The City may approve, modify, approve with conditions or deny any application before it for a land use decision whether on initial review or on appeal.

**9.8.1** A condition of approval shall state the criterion for approval for which the City deems the condition to be necessary to assure that the application if approved will meet that criterion.

**9.8.2** Certain Conditions. An applicant who requests one or more conditions so as to allow the City to approve the application shall submit the proposed condition(s) in writing prior to the close of the decision process or prior to the close of any public hearing that is part of the review, whichever comes first, and must allow the City reasonable time to respond to the request for the condition(s) to be considered.

9.8.2.1 The City may approve an application with one or more conditions that the applicant perform some act or submit a study, an analysis, a real property conveyance or

any other submittal for City's review and approval following the City's final decision approving the application with the condition(s).

9.8.2.2 The City may allow a condition of approval that requires a post-decision act or requires City's approval of a further submittal if the applicant submits substantial evidence to show that the applicant's future compliance with the criterion or criteria is feasible.

9.8.2.3 If the City finds insufficient evidence to determine if the applicant's compliance with one or more criteria of approval is feasible the City may, in lieu of denying the application, defer a decision on compliance with those criteria to a future Type 3 review process.

9.8.2.4 The City may require that a condition of approval that limits or restricts a future land division or a future use on property that is included in the application, such as a future phase of an application for a land use, be recorded in the form of a covenant, condition and restriction (CC&R) affecting the property and may require that the applicant show proof that the CC&R has been recorded.

9.8.2.4.1 Any such CC&R shall be in a form acceptable to the City Attorney.

**9.8.3** Conditions on Phased Land Division or Phased Development. The City may approve an application for development or for a land division that reserves certain aspects of the development or land division to future phases with one or more of the following conditions, which shall not be exclusive:

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9.8.3.1 a condition that the future phase(s) must be developed or planned within a certain period of time following the City's approval or if not the approval as to the phase(s) shall expire;

9.8.3.2 a condition that the applicant shall record a CCR restricting the future development or future plan of the phase(s) to a certain design, a certain minimum and maximum density, a certain site plan, and any similar other condition;

9.8.3.3 a condition that the applicant or its successor in interest shall construct public infrastructure necessary for the future phase as a condition of any future land useor other permit or of final plat approval for the phase(s);

9.8.3.4 for a subdivision, a condition that the applicant submit for City's approval a phasing program with a proposed schedule, no longer than 5 years, for final plat submission for the future phase(s).

9.8.3.5 The City shall consider and may approve a time line for a phased development concurrently with its review and decision on a tentative plat for that development.

**9.9 Appeal of Type 1, 2 or 3 Decision**. A person may appeal a Type 1 decision by the City Administrator and a Type 2 or 3 decision by the Planning Commission only as allowed by this section. The City Council in its discretion may deny any appeal that does not comply with any one or more requirements, in which case the City's action below shall constitute its final decision.

**9.9.1** Contents of Notice of Appeal. The notice of appeal shall:

9.9.1.1 be in writing and signed by the appellant;

9.9.1.2 be received at City Hall by the close of business no later than 12 days following the date that the decision below was mailed;

9.9.1.3 state the person's interest in the property(ies) affected by the City's decision below that is the subject of the appeal

9.9.1.4 describe how and when the person appeared in the proceedings below whether orally or in writing, or another basis for the person's standing to appeal;

9.9.1.5 describe the portion(s) of the decision below that is the basis of the appeal and the issue(s) the person intends to raise on the appeal.

**9.9.2** A notice of appeal shall be received by the City Administrator no later than 12 days following the date of mailing of the City's decision below. A person's failure to file a notice of appeal within the time allowed by this Code is jurisdictional. A notice of appeal that is not timely filed shall be not be heard and in such case the City's decision below shall constitute its final decision as of the date of the City's decision below.

**9.9.3** An appeal by the City Council initiated on its own motion shall commence by notice to be given within the same time allowed for appeal by other persons. The City Council shall not be subject to any other requirements of this Code for notice of appeal

**9.9.4** Conduct of Hearing. The City Council shall consider all appeals of a Type 1, 2 or 3 decision *de novo* by a public hearing.

9.9.4.1 An appeal shall be scheduled for hearing before the City Council at the City Council's next available meeting.

9.9.4.2 An appeal hearing shall proceed in the same manner as a public hearing before the Planning Commission on a Type 3 application except as provided in the following subsection. The applicant shall have the burden of proof and persuasion notwithstanding whether the appeal was filed by a person other than the applicant.

9.9.4.3 No person shall have the right to request a continuance of the appeal hearing nor to request that the record be left open unless the appeal hearing is the first evidentiary hearing on the application.

**9.9.5** Notice of the City Council's decision on appeal of a Type 1, 2 or 3 decision below, the contents of the notice of that decision on appeal and the persons entitled to notice of that decision are the same as provided for the City's initial decision on a Type 3 application except for the contents of the notice that the decision may be appealed.

9.9.5.1 The notice of the City Council's decision on an appeal of a Type 1, 2 or 3 decision shall state that the City Council's decision may be appealed to LUBA if notice of intent to appeal is filed with LUBA within 21 days from the date of notice of the City's decision and as provided for in ORS 197.830.

**9.9.6** The City Council on its own motion may review a Type 1, 2 or 3 decision by the same hearing process as for an appeal by others.

9.9.6.1 The City Council shall initiate a review of a decision below on its own motion within the time allowed in this Code for appeal. The requirements of this Code as to the contents of a notice of appeal are otherwise not applicable to a review of a Type 1, 2 or 3 decision initiated by the City Council on its own motion.

**9.10** Legislative (Type 4) Process. Type 4 is a process by which a person may apply for, or the City Council on its own motion may initiate, an addition or amendment or revision to the provisions of this Code (a "text amendment") or to the zoning map attached to and incorporated into this Code (a rezone or "map amendment"), an addition or amendment to the comprehensive land use plan, or a combination of any of those applications. Type 4 is a legislative process and in some cases does not require a decision or a decision within a stated time.

**9.10.1** The City shall determine whether a private application for a text or map amendment requires a quasi-judicial or a legislative review and decision process at the start of that process. A quasi-judicial review and decision process requires a Type 3 process.

**9.10.2** The City Council shall decide a Type 4 process but the City Council may delegate any or all hearing(s) held as part of a Type 4 process to the Planning Commission.

9.10.2.1 The City Council has discretion to make no decision on a Type 4 application unless the proposed text or map amendment is necessary to address the requirements of a new or amended statewide planning goal or other OAR or statute.

9.10.2.2 A new provision or an amendment to this Code or to the zoning map or to the Comprehensive Land Use Plan shall be enacted as an ordinance.

9.10.3 Notice of hearing to consider a Type 4 decision shall be sent to:

9.10.3.1 the Department of Land Conservation and Development (DLCD) at least 35 days prior to the first public hearing on the application, or, in the case where a public hearing is not required as per OAR 660-018-0020(4), at least 35 days before the proposed changes is adopted, as required by ORS 197.610 (as amended and renumbered from time to time);

9.10.3.2 all owners of property affected by the application, with the notice of potential effect on property value required by ORS 227.186, if applicable;

9.10.3.3 all public agencies providing transportation facilities and services within the City, to Metro and to the Oregon Department of Transportation (ODOT); and,

9.10.3.4 the general public, in the form of the published notice of the PlanningCommission or City Council, or both, as required by Oregon public meetings law.

9.10.4 Notice of hearing to consider a Type 4 decision shall include:

9.10.4.1 the date, time and place of the first evidentiary hearing;

9.10.4.2 the nature of the application and the result sought;

9.10.4.3 the text of the proposed amendment and any supplemental information that the City believes necessary to inform those persons entitled to notice of hearing as to the effect of the proposal; and,

9.10.4.4 a description of the properties or area affected by the application.

**9.10.5** The criteria for approval of a Type 4 application are:

9.10.5.1 whether the amendment is consistent with provisions of the City's comprehensive land use plan and with other provisions of this Code;

9.10.5.2 whether the amendment is required by and is consistent with any provisions of federal, state and local law (including the statewide planning goals and other OAR, Metro Code, CWS Resolutions and Orders) that the City has identified as applicable to the amendment;

9.10.5.3 whether the property affected by the amendment has, or whether there are adequate provisions by which the property will have, adequate public facilities to support the land uses that will be allowed on the property if the amendment is approved; and,

9.10.5.4 whether adoption of the amendment, with or without such conditions as the City Council may deem necessary or desirable, promotes the public health, safety and welfare.

9.10.6 Notice of a Type 4 decision shall include:

9.10.6.1 the adopted text or adopted graphic of the text or map amendment, respectively, or both, together with the findings adopted by the City Council;

9.10.6.2 a brief description of the action taken by the City and the factual basis on which the City made the decision;

9.10.6.3 the date of decision;

9.10.6.4 if delivered by mail, a certificate of mailing signed by the person mailing the notice, indicating the date the notice was deposited in the mail;

9.10.6.5 the time(s) and place where the adopted amendment or new regulation may be reviewed; and,

9.10.6.6 a statement that the City Council's decision may be appealed to LUBA if notice of intent to appeal is filed with LUBA within 21 days from the date of notice of the City's decision and as provided for in ORS 197.830.

9.10.6.7 The notice shall specify the changes if any in the adopted amendment or new regulation compared to the version that was sent with the notice of hearing.

9.10.7 Notice of a Type 4 decision shall be sent to:
9.10.7.1 the applicant, if a person other than the City initiated the process;
9.10.7.2 the owners of all property that may be affected by the decision;
9.10.7.3 all persons who appeared orally or in writing in the decision process;
9.10.7.4 all persons who requested in writing that the person receive such notice; and,

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# 9.10.7.5 the DLCD Director.

**9.10.8** Notice of a Type 4 decision shall be sent to those entitled to notice of decision not later than five working days after the City's final decision.

**9.10.9** Table of Applications, Process and Code References. The list is not allinclusive and is for convenience only. Applications with mixed elements shall be reviewed by the highest process applicable to any one element.

Table 9.10.9 Application, Process Type, Code Reference			
Application	Туре	Code Chapter / Section	
Accessory Dwelling	1	Section 7.1	
Adjustment	1	Section 10.2	
Appeal to City Council	3	Section 9.9	
Business Park Development	3	Section 2.13	
Conditional Use	3	Sections 2.4, 4.7	
Density Transfer	3	Section 7.8	
Flood Plain Use	1	Section 7.2	

Table 9.10.9 Application, Process Type, Code Reference			
Home Occupation	1	Section 7.3	
Live-Work Residence	3	Section 7.4	
Lot Legalization	1	Section 8.5	
Major Modification to a Conditional	3	Section 2.4	
Use			
MDDO Development	3	Section 2.10	
MDR Development	2	Section 2.9	
Partition or Subdivision	2	Section 8.2	
Property Line Adjustment	1	Section 8.4	
Religious Land Use	3	Section 7.6	
Rezone	3 or 4	Sections 4.8, 4.10	
Sign Permit	1, 2 or 3	Chapter 6	
Site Design	2	Chapter 3	
Temporary Use	1	Section 7.7	
Text Amendment	3 or 4	Sections 4.9, 4.10	

Table 9.10.9 Application, Process Type, Code Reference			
Time Extension	1 or 2	Section 11.3	
Tree Cut Permit	1 or 2	Chapter 5	
Variance	3	Section 10.3	
Wireless Communication Facility	3	Section 7.10	

# 10 ADJUSTMENT, VARIANCE, NON-CONFORMING USE, MAJOR MODIFICATION

**10.1 Scope**. Upon application and after notice and hearing, the City may grant an adjustment from certain dimensional requirements and an adjustment or variance from certain use restrictions of this Code.

**10.1.1** Lot size averaging proposed as part of an application for a land division shall be reviewed as an application for an adjustment or for a variance depending on the maximum deviation proposed from the standard lot dimensions in that zoning district.

**10.2** Adjustment. The City may allow an adjustment of up to 10 percent to one or more numerical or dimensional requirements of this Code as to floor area, frontage, grading, height, lot size, the number and dimension of motor vehicle parking spaces, residential density, setbacks, signs and transportation facilities if the City finds, for an adjustment:

**10.2.1** that natural conditions or practical difficulties exist that are unique to the property described in the application;

**10.2.2** that granting the adjustment shall allow for site design that remains consistent with the purpose of the underlying zoning district

**10.2.3** that allowing an adjustment furthers another public purpose such as to increase residential density to meet state and regional goals or to reduce residential density in areas of regionally significant wildlife habitat, to preserve natural resources, to enhance access to or protection of transportation facilities, and similar other goals.

**10.3 Variance**. The City may allow a variance greater than that allowed by an adjustment from the limitations on uses allowed by this Code and a variance from a numerical or dimensional requirement of this Code as to the site and design features for which the City may allow an Adjustment if the City finds that, as to the property proposed for a variance:

**10.3.1** Natural conditions or practical difficulties exist on the property which do not result from the property owner's own actions, such as lot size or shape legally created prior to adoption of this Code, or topography or similar circumstances over which the owner has no control;

**10.3.2** Literal enforcement of the requirements of this Code from which a variance is sought would necessarily result in financial hardship without corresponding public benefit;

**10.3.3** The variance would not alter the character of the neighborhood nor impair the appropriate use or site development or land division of neighboring property;

**10.3.4** The variance to be granted is the minimum necessary to cure the hardship; and,

**10.3.5** As to a variance from a limitation on use, the use(s) that would be allowed by granting the variance will be compatible with other uses allowed in that zoning district and compatible with the intent of the Comprehensive Plan as to that district.

**10.3.6** The City may grant an adjustment or variance to allow preservation of natural resources with a condition of approval that the property owner dedicates a particular tract to that purpose by fee, conservation easement or restrictive covenant in consideration of the City's grant of the adjustment or variance.

10.3.6.1 The City may allow an adjustment or variance that allows reduced residential density only for property that includes regionally significant fish and wildlife habitat as determined by Metro or that includes a significant natural resource on the Statewide Planning Goal 5 resource inventory adopted in the City's comprehensive land use plan.

10.3.6.2 The City may allow an adjustment or variance for a land division in the NR and NRO district in the form of reduced lot dimensions or reduced lot setbacks if the site does not meet the minimum dimensions allowed for a Planned Residential

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Development so as to allow setting aside a portion of the site to preserve a significant natural resource.

**10.3.7** The City may grant a variance from a floodplain regulation only as allowed by federal law (44 C.F.R. Part 60.6, as amended from time to time).

**10.3.8** An application for an Adjustment shall be reviewed by a Type 2 process. An application for a Variance shall be reviewed by a Type 3 process.

**10.4 Non-Conforming Uses**. A land use or a structure or other improvement that exists on property prior to adoption of this Code and that does not conform to a restriction on use or a required dimension set out in this Code may continue subject to the limitations of this Section.

**10.4.1** A non-conforming structure that is abandoned for a continual period of 1 year or longer, and a non-conforming use of property other than a structure that is abandoned for a continual period of 6 months or longer may not be re-used or re-occupied unless and until the City approves the owner's application to bring the structure or use into conformance with this Code.

**10.4.2** The City on application may allow a variance for the modification of a nonconforming use or structure so long as the criteria in this Code for a variance are otherwise met and so long as the net effect of the modification applied for is to bring the

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use or structure in greater conformance to this Code. Except for the City's grant of a variance, no non-conforming land use or structure may be expanded or enlarged or rebuilt after partial or full destruction by fire or other cause.

**10.4.3** The City on application may allow additions, alterations, rehabilitation or replacement of existing structures, paved surfaces, accessory uses and other improvements in a water quality resource area (a vegetated corridor and adjacent water feature as established by CWS or Metro) or in a flood management area, or both, if the City finds that:

10.4.3.1 the resulting use is allowed by this Code and by relevant federal, state and local (CWS) law;

10.4.3.2 the resulting improvement does not encroach closer to a protected water feature than does the existing improvement; and,

10.4.3.3 the addition, alteration, rehabilitation or replacement is accomplished with erosion control and sediment control as per current CWS standards.

10.4.3.4 The City may impose conditions of approval on an application described in this section that shall require the applicant to:

10.4.3.4.1 demonstrate that no reasonable practicable alternative design or method of development exists that would have a lesser impact on the water quality resource area than that which is proposed; and

10.4.3.4.2 if no such alternative exists, limit the disturbance and impact on the water quality resource to the minimum extent necessary to achieve what the application proposes; and,

10.4.3.4.3 provide mitigation to ensure that the effects on the function and values of the water quality resource area will be mitigated or restored to the extent practicable.

**10.5 Major Modification to Existing or Approved Land Use**. An application for a major modification of an existing, conforming land use or land use approval is required for the following actions; middle housing is exempt:

**10.5.1** any change in land use;

**10.5.2** a density increase greater than 10 percent or up to the density limit allowed in the underlying district, whichever is less;

**10.5.3** a change in lot dimension area, setback greater than 10 percent or to the minimum or maximum applicable dimension allowed in the underlying district, whichever is less;

**10.5.4** a change in the type or location or both of access ways or parking areas that will affect off-site traffic;

**10.5.5** an increase in floor area more than 15 percent or up to the floor area allowed in the underlying district, whichever is less;

**10.5.6** a reduction of more than 10 percent in the area reserved for open space; or,

**10.5.7** a change to a condition of land use or land division approval that the City finds to have a potential adverse effect on adjoining property.

**10.5.8** An applicant for a major modification shall submit the same material as required for an original application for the same use or land division. The City shall review the application by the same process type as would apply to an original application, except that a major modification that constitutes a conditional use under this Code shall require a Type 3 review process. The City may approve an application for a major modification with conditions.

# 11 TIME LIMITATIONS; ENFORCEMENT.

**11.1** When Approvals Expire. A land use permit and an approval of a tentative plan for a land division shall expire one year from the final decision granting the permit or land division:

**11.1.1** unless a different expiration is stated in writing as a condition of such approval; or

**11.1.2** unless the applicant has, prior to expiration, taken action to vest in the permit or approval; or,

**11.1.3** unless the City approves an application for an extension of time.

**11.2 Vesting.** The City will determine if a property owner has vested in a land use approval by the following criteria, to be decided on a case-by-case basis and with discretion to apply different weight to each criterion depending on the individual circumstances:

**11.2.1** The ratio of the expenses already incurred by the property owner to the total estimated cost of the land division or the approved land use at full build out of the lots created by the land division or of the approved land use;

**11.2.2** Whether those expenses relate to the project to be completed or whether they could apply to other uses of the land, considering the project, its location and the ultimate project cost;

**11.2.3** The acts that the owner has performed and whether they amount to mere contemplated use or preparation; and,

**11.2.4** The landowner's good faith with regard to any notice to the owner of any proposed land use regulation affecting the property or the project prior to performing any act to complete the project.

**11.2.5** A person shall be deemed to have vested in an approved land division when the City has approved the final plat (if applicable) and the person has recorded the final plat or final survey of the land division in a form acceptable to the county surveyor and the county tax assessor (if applicable).

**11.2.6** An application to determine if a property owner has vested in a land use approval shall be reviewed and decided by a Type 3 process.

**11.3** Extensions of Time. An application to extend the time for which a tentative land division or a land use approval is valid but as to which the applicant has not vested in the

approval, must be filed prior to expiration of the original approval and before the expiration of any earlier extension of time or the application shall not be considered.

**11.3.1** The City by a Type 1 process may grant a single 1-year extension of time if it finds there has been no material change in the comprehensive plan or land use code relevant to the land division since the original approval was final.

**11.3.1.1** The City may grant an additional 1-year extension of time subject to the same finding and by a Type 2 process. There shall be no further extensions of time under any circumstances.

**11.3.2** If the City finds on review of an application for an extension of time before a land use- or tentative plan approval expires finds that a material change in the comprehensive plan or land use code has occurred it may require the applicant to submit any material the City deems necessary or desired to address any such change. In such case, the application shall be reviewed by a Type 2 process.

**11.3.3** The City may approve any extension of time before a land use- or plat approval expires with conditions intended to cause the approval to comply with any such changes in the plan or code.

**11.3.4** The criteria of approval of an extension of time before a land use- or tentative plan approval expires when there has been a material change in the comprehensive plan or the land use code in the interim since the original approval are:

**11.3.4.1**the proposal as originally approved, with or without any conditionsthe City may impose on an extension of time, is consistent with the currentcomprehensive land use plan as of the date of application for the extension; and,

**11.3.4.2** the proposal as originally approved, with or without any such conditions, would be allowable by an adjustment or variance.

**11.4** Security for Construction and Maintenance. The City shall require an applicant for a land use- and land division approval to furnish security for the cost to construct streets and publicly-owned utility facilities, the cost to plant and establish any required landscaping and any replacement tree(s) required as a condition of a land division or land development approval, and the cost to stabilize the grade and any excavation or fill that is required or allowed as a condition of any land use or land division approval.

**11.4.1** The security shall be from a surety or other third party in the penal sum of 100 percent of the costs of the work listed in this subsection, as determined by the City engineer or City arborist as applicable.

**11.4.2** As a condition of the City's acceptance of any such work and prior to City's release of the performance bond or other security, the applicant shall furnish a maintenance bond in the penal sum of 25 percent of the actual cost of the work against defects in materials or workmanship that are imminent or evident in the work within one year from the date that the City deems the work to be substantially complete.

**11.4.3** The maintenance bond for the establishment of any required landscaping or replacement tree shall be for two years.

**11.4.4** A performance or maintenance bond shall be in a form acceptable to the City attorney.

**11.5 Remedy for Non-Payment**. An applicant's failure to pay any sum of money due and payable to the City for the City's review of a land use permit, land division or other land use application including but not limited to any fee payable in lieu of utility undergrounding and any fee payable in lieu of dedication of open space shall cause any and all such land use and land division approvals and land use decisions to be voidable. In addition to and not in lieu of that remedy the City shall have a lien on the property that is the subject of the application for the land use permit, land division or land use decision for the land use permit, land division or land use decision

**11.6 Compliance with Conditions**. A property owner's failure or refusal to comply with any condition of a land division- or land use approval, whether negligent or intentional, including but not limited to a failure or refusal to comply with any requirement of a tree preservation plan or a site development permit, shall constitute cause for denial of any subsequent development- or building permit for the site until the City finds that the owner has complied with the requirement. A land division or land development permit or approval shall not be extended, and an application for extension of time shall be denied, as to any property where a violation of that condition has not been remedied to City's satisfaction.

**11.7 Violation**. Any discrete action or omission that is contrary to or prohibited by this Code or that fails to comply with any condition of a land use permit or land division approval, including but not limited to a tree preservation plan that is approved as part of a land division or land development approval, shall constitute and may be prosecuted as a separate Violation. The City shall have any and all remedies available to it to remedy such action or omission in addition to or in lieu of prosecution for a Violation.

# 12 **DEFINITIONS**

**12.1 Generally**. All words and phrases used in this Code shall have their ordinary meaning unless specially defined otherwise in this Code. "Ordinary meaning" shall be the meaning(s) provided in Webster's Third International Dictionary or such other reference source as the Oregon Supreme Court may rely on from time to time in its published decisions. All references to Oregon statutes (ORS) shall mean those statutes as they may be renumbered or amended from time to time.

**12.2** As used in this Code the following words and phrases mean:

**12.2.1** "Accessory Dwelling Unit (ADU)" means an interior or attached residential structure that is used in connection with, or that is accessory to, a single detached dwelling. The accessory unit functions as a complete independent living facility with provisions within the unit for a separate kitchen, bathroom and sleeping area.

**12.2.2** "Area of Special Flood Hazard" means the land in the flood plain within a community subject to a one percent or greater chance of flooding in any given year, designate on a flood plain map by an A or V.

**12.2.3** "Base Flood" means the flood having a one percent chance of being equaled or exceeded in any given year, the "100 - year flood," designated on a flood plain map by an A or V.

**12.2.4** "Basement" means any area of a building with the floor subgrade (below ground level) on all sides.

**12.2.5** "Cottage Cluster" means a grouping of no fewer than five detached dwelling units with a footprint of less than 900 square feet each that includes a common courtyard.

**12.2.6** "Cut" means, in the context of tree preservation, to fell or remove a tree or to do anything that has the natural result of causing the death or substantial destruction of a tree.

**12.2.7** "Development" means any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, minim, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials located with the area of special flood hazard.

**12.2.8** "Duplex" means two attached dwelling units on a lot.

**12.2.9** "Elevated Building" means, for flood insurance purposes, a non-basement building that has its lowest elevated floor raised above ground level by foundation walls, shear walls, post, piers, pilings, or columns

**12.2.10** "Flood or Flooding" means a general and temporary condition of partial or complete inundation of normally dry land areas from 1) the overflow of inland or tidal waters and/or 2) the unusual and rapid accumulation of runoff of surface waters from any source.

**12.2.11** "Flood Insurance Rate Map (FIRM)" means the official map on which the Federal Insurance Administration has delineated both the areas of special flood hazards and the risk premium zones applicable to the community.

**12.2.12** "Flood Insurance Study" means the official report provided by the Federal Insurance Administration that includes flood profiles, the Flood Boundary-Floodway Map, and the water surface elevation of the base flood.

**12.2.13** "Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot."

**12.2.14** "Floor Area Ratio" or "FAR" means the ratio of maximum rentable floor space to the ground area that comprises the development.

**12.2.15** "Land Use Permit" means discretionary approval of proposed land development and is further defined in ORS 227.160.

**12.2.16** "Limited Land Use Decision" is a final decision by the City that concerns the approval or denial of a tentative subdivision or partition plan or the approval or denial of an application based on discretionary standards designed to regulate the physical characteristics of a use permitted outright, including but not limited to site and review and design review.

**12.2.17** "Live-Work Residence" means a habitable structure constructed in according with the Uniform Building Code that allows for a professional office or service use on the ground floor and the business owner's residence on the upper floor(s).

**12.2.18** "Lot" is a generic term for any unit of land.

**12.2.19** "Lowest Floor" means the lowest floor of the lowest enclosed area (including basement) but not an unfinished or flood resistant enclosure, usable solely for parking of vehicles, building access or storage, in an area other than a basement area, if that enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of the City's floodplain regulation.

**12.2.20** "Manufactured Dwelling" means a structure, transportable in one or more sections, which is built on a permanent chassis and is designed for use with or without a permanent foundation when attached to the require utilities. The term "manufactured dwelling" does not include a "recreational vehicle."

**12.2.21** "Manufactured Home Park or Subdivision" means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

**12.2.22** "Middle Housing" means Duplexes, Triplexes, Quadplexes, Cottage Clusters, and Townhouses.

**12.2.23** "Middle housing expedited land division" is defined as the partition or subdivision of a lot or parcel on which the development of middle housing is allowed under Section 8.9.

**12.2.24** "Mobile Home" has the meaning set out in ORS 446.003 (as amended and renumbered).

**12.2.25** "Net buildable area" has the meaning set out in the Metro Urban Growth Management Functional Plan.

**12.2.26** "New Construction" means structures for which the "start of construction" commenced on or after the effective date of this Code.

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**12.2.27** "OAR" means Oregon Administrative Rule.

**12.2.28** "Property Line Adjustment" means a relocation or elimination of all or a portion of the common property line between abutting properties that does not create an additional lot or parcel.

**12.2.29** "Quadplex" means four attached dwelling units on a lot.

**12.2.30** "Recreational Vehicle" means a vehicle that is built on a single chassis, is 400 square feet or less measured at the largest horizontal projection, is designed to be self-propelled or permanently towable by a light duty truck; and is designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping, travel or seasonal use.

**12.2.31** "Residential Facility" means a residential care-, training- or treatment facility as those terms are defined in ORS 443.400 that provides one or more of those services for 6 to 15 individuals who need not be related, not including staff persons required to meet licensing requirements.

**12.2.32** "Residential Home" means a residential treatment or training- or adult foster home licensed or registered under ORS Chapter 443 that provides one or more of those

services for five or fewer persons who need not be related, not including staff persons required to meet licensing requirements.

**12.2.33** "Sign" means a structure or other visible medium that by use of color, form, graphic, illumination, motion, symbol, or writing draws attention to a person or thing or communicates a message to the observer.

**12.2.34** "Start of Construction" includes substantial improvement and means the date the building permit was issued if the actual start of construction, repair, reconstruction, placement or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on site, such as the pouring of a slab or footings, the installation of piles, the construction of columns, or any work beyond the stage of excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation of a basement, footing, piers or foundation, or the erection of temporary forms; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial improvement, the actual start of construction means the first alteration of any wall, ceiling, floor, or other structural part of a building, whether or not the alteration affects the external dimensions of the building.

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**12.2.35** "Structure" means a walled and roofed building including a gas or liquid storage tank that is principally above ground.

**12.2.36** "Substantial Damage" means damage of any origin sustained by a structure whereby the cost of restoring the structure to its before damaged condition would equal or exceed 50 percent of the market value of the structure before the damage occurred.

**12.2.37** "Substantial Improvement" means any rehabilitation, addition or other improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure before the improvement, rehabilitation or addition or, if the structure has been damaged and is being restored, before the damage occurred. Substantial improvement occurs when the first alteration of any wall, ceiling, floor, or other structural part of the building commences, whether or not that alteration affects the external dimensions of the structure. The term does not include any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications as identified by the City and that are the minimum necessary to assure safe living conditions nor any alteration of a structure listed on the National Register of Historic Places or state equivalent.

**12.2.38** "Top" means to severely cut back a tree's crown limbs to stubs three (3) inches or larger in diameter and to such a degree so as to remove the natural canopy and disfigure the tree.

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**12.2.39** "Townhouse" means a dwelling unit that is part of a row of two or more attached dwelling units, where each unit is located on an individual lot and shares at least one common wall with an adjacent dwelling unit.

**12.2.40** "Townhouse Project" means one or more townhouse structures constructed, or proposed to be constructed, together with the development site where the land has been divided, or is proposed to be divided, to reflect the townhouse property lines and any commonly owned property.

**12.2.41** "Triplex" means three attached dwelling units on a lot.

**12.2.42** "Variance" means a grant of relief from the requirements of this ordinance which permits construction in a manner that would otherwise be prohibited by this ordinance.

**12.2.43** "Water Dependent" means a structure for commerce or industry which cannot exist in any other location and is dependent on the water by reason of the intrinsic nature of its operation.